### SCHOOL DISTRICT OF MANAWA FINANCE COMMITTEE MEETING AGENDA

# Join with Google Meet meet.google.com/yrd-gnux-upy Join by phone (US) +1 209-650-0314 PIN: 559 530 919#

| Date: January 4, 2022   | Time: 6:00 p.m.                    |     |  |  |  |  |  |  |
|---|------------------------------------|-----|--|--|--|--|--|--|
| Hybrid Meeting Format (In-person Meeting for Board of Education at MES Board Ro<br>800 Beech Street & Virtual Components) |                                    |     |  |  |  |  |  |  |
| <b>Board Committee Members:</b>   | Pethke (C), J. Johnson, R. John    | son |  |  |  |  |  |  |
| In Attendance:  |                                    |     |  |  |  |  |  |  |
| Timer:  | Recorder:                          |     |  |  |  |  |  |  |
|   | ,                                  |     |  |  |  |  |  |  |
| <ul><li>5. 2020-21 Audit Results (</li><li>6. Monthly Financial Sum</li><li>7. 2022-23 Budget Forecas</li></ul>           | Information)<br>mary (Information) | )   |  |  |  |  |  |  |
| <ul><li>9. Next Finance Committe</li><li>10. Next Finance Committe</li><li>1.</li></ul>                                   | e Meeting Date:                    |     |  |  |  |  |  |  |
| 2.<br>11. Adjourn   |                                    |     |  |  |  |  |  |  |



# REQUEST FOR PROPOSAL FOR LEGAL SERVICES

### INQUIRIES AND PROPOSALS SHOULD BE DIRECTED TO:

Carmen O'Brien
Business Manager
School District of Manawa
800 Beech Street
Manawa, Wisconsin
cobrien@manawaschools.org

**School District of Manawa** 

800 Beech Street Manawa, WI 54949

Phone: (920) 596-2525 Fax: (920) 596-5308 Little Wolf High School Manawa Middle School

515 E. Fourth St Manawa, WI 54949 Phone: (920) 596-2524 Fax: (920) 596-2655 Manawa Elementary 800 Beech Street

Manawa, WI 54949

Phone: (920) 596-2238 Fax: (920) 596-5339 ManawaSchools.org



/ ManawaSchools





#### Students choosing to excel; realizing their strengths.

### **Request for Proposal**

### Legal Services

#### January 3, 2022

#### I. GENERAL INFORMATION.

- A. **Purpose**. The **School District of Manawa** (hereinafter "District") is requesting proposals for the purpose of selecting a highly qualified law firm or attorney (hereinafter "Attorney") qualified to practice law in the state of Wisconsin to provide general legal services for the District.
- B. Who May Respond. Attorneys currently licensed to practice law in Wisconsin, or law firms including such attorneys, may respond to this RFP.
- C. Instructions on Proposal Submission.
  - 1. Closing Submission Date. Proposals must be submitted no later than 12:00 p.m. (noon) on Friday, February 4, 2022.
  - 2. **Inquiries**. Inquiries concerning this RFP should be mailed to:

Carmen O'Brien
Business Manager
School District of Manawa
800 Beech Street
Manawa, Wisconsin 54949

Or e-mailed to: cobrien@manawaschools.org

3. **Conditions of Proposal**. All costs incurred in the preparation of a proposal responding to this RFP will be the responsibility of the Proposer and will not be reimbursed by the District.

4. **Instructions to Prospective Contractors**. Your proposal should be addressed as follows:

Carmen O'Brien
Business Manager
School District of Manawa
800 Beech Street
Manawa, Wisconsin 54949

It is important that the proposal be submitted in a sealed envelope clearly marked in the lower left-hand corner with the following information:

Request for Proposal

12:00 pm, February 4, 2022

SEALED PROPOSAL for Legal Services

Failure to do so may result in premature disclosure of your proposal. It is the responsibility of the Proposer to insure that the proposal is received by the District, by the date, time and in the manner specified above. Late, unsealed proposals will not be considered.

- 5. **Right to Reject**. The District reserves the right to reject any and all proposals received in response to this RFP. A contract for the accepted proposal will be drafted based upon the factors described in this RFP.
- 6. **Notification of Award**. It is expected that a decision selecting the successful proposal will be made within four (4) weeks of the closing date. Upon conclusion of final negotiations regarding the successful proposal, all other Proposers will be informed, in writing, of the name of the successful Proposer. It is expected that the contract shall be a three-year contract.
- D. **Description of Entity**. The School District of Manawa is a rural district covering roughly 117 square miles. The District serves approximately 600 students in grades PK-12. There is one elementary school, one middle school, and one high school. The middle and high school operate within the same building. The District employs approximately 80 full and part-time staff and has an operating budget of approximately \$8,000,000 (all funds). The District passed a non-recurring operational referendum for \$365,000 and a capital improvement referendum for \$12 million in November 2018. Both referenda projects are complete.

Additional information on the School District of Manawa is available in our Annual Report, which can be found at our web site <a href="https://www.manawaschools.org/district/boe-sy-2020-21.cfm">https://www.manawaschools.org/district/boe-sy-2020-21.cfm</a>

under the tab "2020-10-26 Annual Meeting & Special Board Mtg Following the Annual Meeting"

- II. SCOPE OF SERVICES. The Proposer shall be readily available to perform the following legal services, as requested by the Board of Education President and/or District Administrator:
  - A. Review drafts of contracts and leases.
  - B. Advise on legal issues related to District and tax-exempt organization status.
  - C. Advise on individual labor and employment matters.
  - D. Review personnel, fiscal and other policies, as well as District bylaws.
  - E. Advise on Human Resources policies and/or procedures.
  - F. Advise on responses to subpoenas, court orders, expulsion hearings, and requests for information from third parties.
  - G. Defend lawsuits, administrative claims, or other legal claims.
  - H. Conduct litigation as necessary.

Although it is preferable for an attorney or firm to submit a proposal covering all of the above areas, the District will consider proposals emphasizing expertise in subsets of these areas.

- **III. PROPOSAL CONTENTS.** The Proposer, in its proposal, shall, as a minimum, include the following:
  - A. **Legal Experience**. The Proposer should describe its experience related to the areas outlined in the scope of services above. There is a particular interest in educational law; government grants and contracts; and general business operations. Additionally, if applicable, provide a description of any experience advising Districts comparable to the School District of Manawa that offer similar programs and services.
  - B. **Organization, Size, Structure, and Areas of Practice**. The Proposer should describe its organization in terms of the following:
    - a. Law Firm Information
      - i. Year Founded
      - ii. Structure
      - iii. Headquarters Location
      - iv. Local Branches Number of and Location(s)
      - v. Local Branch Manager Name(s)
      - vi. Years' Experience Wisconsin Public School District Clients
      - vii. Relationship with the School District of Manawa and Involvement in the Manawa Community

- viii. References: Three minimum, greater emphasis placed on WI public school District clients or Manawa area enterprises. Provide the following for each reference:
  - 1. Entity Name
  - 2. Address
  - 3. Contact Person
  - 4. Phone Number
  - 5. Email Address
  - 6. Years of Servicing this Client

Proposers may submit additional information and data that they believe will be helpful to the District in the evaluation process. The District's decision, however, will primarily be based on the information specifically requested in this RFP. Please include a copy of the Equal Opportunity/Affirmative Action Policy, if available.

- C. **Attorney Qualifications**. The Proposer should separately attach a description of the qualifications of attorneys to be assigned to the representation. Descriptions should include:
  - 1. Professional and education background of each attorney.
    - a. Total Years' Experience
    - b. Years of Experience with Wisconsin Public School District Clients
    - c. Assigned Location
  - 2. Overall supervision to be exercised.
  - 3. Prior experience of the individual attorneys with respect to the required experience listed above. Include resumes only of attorneys likely to be assigned to the representation. Education, position in firm, years and types of experience, and continuing professional education will be considered.
- C. **Price**. The Proposer's proposed price should include information on the hourly billing rates of each attorney or other legal staff who are expected to work on this representation and charges for expenses such as, but not limited to, legal research, copies, faxes, travel, and electronic communication. Also include a retainer amount that would be charged to advise the District on routine matters that could be handled over the telephone or otherwise without extensive research or other legal work. The District reserves the right to negotiate with the Proposer on the structure of the billing and/or retainer fee.

#### IV. PROPOSAL EVALUATION.

A. **Submission of Proposals**. All proposals shall include one (1) original and three (3) copies.

**Evaluation Procedure and Criteria**. The School District of Manawa President, selected Board of Education Members, the District Administrator, and the Business

Manager will review proposals and make recommendations to the Finance Committee. The Board President, District Administrator, Business Manager, and/or Board of Education Members may request a meeting with some qualified Proposers prior to final selection. Upon the Finance Committee's endorsement, the recommendation will be forwarded to the full Board of Education for approval tentatively at the February meeting. The District will notify the selected Proposer after Board of Education approval. Services are set to commence on July 1, 2022.

Proposals will be reviewed in accordance with the following criteria:

- 1. Completeness of the RFP.
- 2. Proposed approach to scope of work.
- 3. Level of experience of the individual(s) identified to work on this matter.
- 4. The Proposer's references from similar clients and legal matters demonstrating successful client relations.
- 5. The Proposer's availability to support evening meetings or weekend emergency issues.
- 6. Fee structure.
- 7. Community involvement as it pertains to consideration to the District.
- 8. Other factors as deemed important to the District.
- 9. Interviews, if conducted.

Cost may not be determinative in the issuance of a contract or award over other criteria. The proposal evaluation criteria should be viewed as standards, which measure how well the Proposer's approach meets the desired requirements and needs of the District.

The evaluation and selection of a legal firm will be based on the information submitted in the proposal. Failure to respond to each of the requirements of the RFP may be the basis for rejecting the submission.

- B. **Required Format for Proposals.** All proposals must follow the required format. Failure to follow the required format may result in disqualification of a proposal:
  - 1. Page Limit: 12, including cover page
  - 2. Attorney Qualifications section should be attached and is not included in the page limit
  - 3. Page Size: 8 ½ x 11; portrait
  - 4. Font Size: 12
  - 5. Font Type: Times New Roman
  - 6. Double-spaced
  - 7. Margins: 1" minimum on the top, bottom, and sides of all pages
  - 8. All pages must be numbered; double-sided printing is acceptable
  - 9. Do not use material in proposals dependent on color distinctions, animated electronics, etc.

- 10. Do not place proposals in notebooks or binders. Metal clips may be used to bind pages together.
- 11. Do not include attachments other than those requested or required by this RFP.

#### V. PROPOSAL TIMELINE.

During the period from your organization's receipt of this Request for Proposals and until a contract is awarded, your organization shall not contact any employee of the District for additional information except in writing directed to Carmen O'Brien at <a href="mailto:cobrien@manawaschools.org">cobrien@manawaschools.org</a>.

#### VI. QUESTIONS.

Questions for the purpose of clarifying the RFP must be submitted in writing by email and must be received no later than 4:00 p.m. on January 28, 2022.

Questions must be emailed to Carmen O'Brien at cobrien@manawaschools.org.

Questions and responses will be posted as an "Addendum to the School District of Manawa RFP for Legal Services" on the District website at <a href="https://www.manawaschools.org/district/notices.cfm">https://www.manawaschools.org/district/notices.cfm</a> under the "Our District > Public Notices" tab by 4:00 p.m. on January 26, 2022. Please note that submissions of questions for response do not in any way enhance or guarantee the chances of receiving a contract through this proposal.

#### VII. GENERAL INFORMATION.

#### A. Contract Award

The District reserves the right to award the contract in a manner deemed to be in the best interests of the District.

#### **B.** Stability of Proposed Prices

Any price offerings from Proposers must be valid for a period of 90 days from the due date of the proposals.

#### C. Amendment or Cancellation of the RFP

The District reserves the right to cancel, amend, modify, or otherwise change this RFP at any time if it deems it to be in the best interests of the District.

#### D. Proposal Modifications

No additions or changes to any proposal will be allowed after the proposal due date, unless such modification is specifically requested by the District. The District, at its option, may seek Proposer retraction and clarification of any discrepancy or contradiction found during its review of proposals.

#### E. Proposer Presentation of Supporting Evidence

Proposers must be prepared to provide any evidence of experience, performance, ability, and/or financial surety that the District deems necessary or appropriate to fully establish the performance capabilities represented in their proposals.

#### F. Proposer Demonstration of Proposed Services and/or Products

Proposers must be able to confirm their ability to provide all proposed services.

#### G. Erroneous Awards

The District reserves the right to correct inaccurate awards. This includes revoking the awarding of a contract to a Proposer and subsequently awarding the contract to a different Proposer. Such action shall not constitute a breach of contract on the part of the District because the contract with the initial Proposer will be deemed voided as if no contract were ever in place.

#### H. Ownership of Proposals

All proposals shall become the property of the District and will not be returned. All submitted proposals and information included therein or attached thereto will become public record upon their opening by the School District of Manawa.

#### I. Ownership of Subsequent Products

Any product, whether acceptable or unacceptable, developed under a contract awarded as a result of this RFP shall be the sole property of the District unless otherwise stated in the contract.

#### J. Oral Agreement or Arrangements

Any alleged oral agreements or arrangements made by Proposers with the District will be disregarded in any proposal evaluation or associated award.

#### K. Not a Contract

This RFP is not a contract and, alone, shall not be interpreted as such. Rather, this RFP serves only as the instrument through which proposals are solicited. The District will pursue negotiations with the highest scoring proposal. If, for some reason, the District and the initial Proposer fail to reach consensus on the issues relative to a contract, then the District may commence contract negotiations with other Proposers. The District may decide at any time to start the RFP process again. The selected Proposer will be required to sign a formal contract.

#### L. Subcontractors

The District must approve any and all subcontractors utilized by the successful Proposer prior to any such subcontractor commencing any work. Proposers acknowledge by the act of submitting a proposal that any work provided under the contract is work conducted on behalf of the District and that the Board of Education President, District Administrator, or designee may communicate directly with any subcontractor as the District deems necessary or appropriate. It is also understood

that the successful Proposer shall be responsible for all payment of fees charged by the subcontractor(s). A performance evaluation of any subcontractor shall be provided promptly by the successful Proposer to the District upon request. The successful Proposer must provide the majority of services described in the specifications.

#### **Key Proposal Dates**

January 7, 2022 Request for Proposals issued
February 4, 2022 Due date for Proposals, 12:00 p.m.
February 10, 2022 Proposals reviewed
February 14-16, 2022 Interviews may be conducted
February 17, 2022 Recommendation submitted to Finance Committee
February 21, 2022 Recommendation to full Board of Education
July 1, 2022 Commencement of Services

# **Evaluation Criteria**

| ITEM  | POINTS |
|---|--------|
| Completeness of Proposal                          | 5      |
| References  |        |
| Proposed Approach to Scope of Work                | 5      |
| Experience of Assigned Attorney/Personnel with K- | 10     |
| 12 Sector   |        |
| References  | 3 X 10 |
| Availability (includes evenings/weekends)         | 5      |
| Law Firm Experience in K-12 Sector                | 10     |
| Fee Structure                                     | 25     |
| Community Involvement with the District           | 5      |
| Other Factors as Deemed Important to the Board    | 5      |
| (Interview)                                       |        |
| TOTAL POINTS POSSIBLE                             | 100    |



Students Choosing to Excel, Realizing Their Strengths

To: Board of Education From: Carmen O'Brien cc: Dr. Melanie Oppor

**Date:** 12/31/2021

**Re:** Salary/Wage Comparable

A comparison study organized by CESA #6 is done each year to analyze wage and benefit data from area districts. Districts that participate are allowed to utilize the data. The thirty-one participating districts are listed.

Each district interprets job categories and/or position titles on their own. For example, in the survey, there are three different categories of custodian: Custodian – Lead, Custodian, and Custodian Lead – P.M. In Manawa, we do not assign a "lead" custodian and I list all of the SDM data under the Custodian job title. When compiling the data, I do not include the data from the lead custodian positions. This can skew the data potentially toward a lower average wage. Also, there are separate titles for jobs such as Curriculum Director, Payroll Supervisor, Bookkeeper, and Buildings & Grounds Manager. These jobs are covered by individuals in the SDM whose main job title is considered something else.

Though the information is not perfect, it does give an accurate portrayal of salary and wage ranges for similar jobs in school districts in our area. Some districts are much larger than Manawa and some are smaller. The list includes some parochial schools. Regardless of these differences, these are the types of districts the SDM competes with for employees.

#### **School District of Manawa**

800 Beech Street Manawa, WI 54949

Phone: (920) 596-2525 Fax: (920) 596-5308

#### Little Wolf High School Manawa Middle School

515 E. Fourth St Manawa, WI 54949 Phone: (920) 596-2524 Fax: (920) 596-2655

#### **Manawa Elementary**

800 Beech Street Manawa, WI 54949

Phone: (920) 596-2238 Fax: (920) 596-5339

#### ManawaSchools.org



/ ManawaSchools



|                             | Manawa       | Average of<br>Survey Group | Manawa-Avg       | % difference from Average | Maximum of<br>Survey Group |                | Manawa Years in this position | Average Years of Survey Group | Notes  |
|-----------------------------|--------------|----------------------------|------------------|---------------------------|----------------------------|----------------|-------------------------------|-------------------------------|--|
| BOE President               | \$1,500.00   | \$2,138.24                 | -\$638.24        | -29.85%                   | \$4,700.00                 | \$200.00       |                               |                               | Some are paid per meeting, per month, per quarter                                    |
| BOE Vice President          | \$1,500.00   | \$2,062.99                 | -\$562.99        | -27.29%                   | \$4,100.00                 | \$100.00       |                               |                               |  |
| BOE Treasurer               | \$1,500.00   | \$2,099.28                 | -\$599.28        | -28.55%                   | \$4,100.00                 | \$200.00       |                               |                               |  |
| BOE Clerk                   | \$1,500.00   | \$2,107.61                 | -\$607.61        | -28.83%                   | \$4,300.00                 | \$200.00       |                               |                               |  |
| BOE Members                 | \$1,200.00   | \$2,108.41                 | -\$908.41        | -43.09%                   | \$4,100.00                 | \$500.00       |                               |                               |  |
| District Admin              | \$121,977.00 | \$152,054.00               | -\$30,077.00     | -19.78%                   | \$207,000.00               | \$101,875.00   | 8                             | 7.1                           |  |
| HS Principal                | \$88,625.00  | \$109,488.00               | -\$20,863.00     | -19.06%                   | \$138,626.00               | \$78,925.00    | 8                             | 8.2                           |  |
| ES Principal                | \$91,107.00  | \$97,417.00                | -\$6,310.00      | -6.48%                    | \$119,487.00               | \$70,000.00    | 2                             | 8.5                           |  |
| Business Mgr                | \$79,183.00  | \$104,665.00               | -\$25,482.00     | -24.35%                   | \$153,870.00               | \$58,500.00    | 5                             | 5.5                           |  |
| Tech Director               | \$65,000.00  | \$87,916.00                | -\$22,916.00     | -26.07%                   | \$123,694.00               | \$32,460.00    | 1                             | 10.9                          | Rate of pay may be dependent upon a DPI license                                      |
| District Reading Specialist |              | No Comparables             | from this survey |                           |                            |                |                               |                               |  |
| Accts Payable               | \$19.55      | \$21.17                    | -\$1.62          | -7.65%                    | \$25.99                    | \$15.30        | 7                             | 11.8                          | Starting \$16.00   |
| HS Secretary                | \$18.79      | \$18.33                    | \$0.46           | 2.51%                     | \$25.43                    | \$12.00        | 10                            |                               | Starting \$15.00   |
| ES Secretary                | \$18.43      | \$18.10                    | \$0.33           | 1.82%                     | \$23.00                    | \$12.73        | 4                             |                               | Starting \$15.00   |
| Clerical/Health Support     |              | No Comparables             |                  | 1.0270                    | Ψ20.00                     | <b>\$12.70</b> | ,                             | 0.0                           | Starting \$14.25 (Manawa - 3 people in this position)                                |
| Parapro - Ed                | \$13.53      | \$15.23                    | -\$1.70          | -11.16%                   | \$23.38                    | \$10.50        | 2                             | 8.7                           | Starting \$13.25 (Manawa - average of 2 people)                                      |
| Parapro - SPED              | \$15.94      | \$15.67                    | \$0.27           | 1.72%                     | \$22.80                    | \$12.00        | 7                             | 7.8                           | Starting \$14.75 (Manawa - average of 8 people)                                      |
| Custodian                   | \$16.99      | \$17.96                    | -\$0.97          | -5.40%                    | \$29.45                    | \$10.97        | 10.5                          | 10.5                          | Starting \$13.75 (Manawa - average of 4 people)                                      |
| Food Service Mgr.           | \$35,360.00  | \$57,044.00                | -\$21,684.00     | -38.01%                   | \$93,765.00                | \$32,040.00    | 6                             | 9.7                           | This includes people with dietary certifications/degrees                             |
| Food Service Team           | \$14.77      | \$13.84                    | \$0.93           | 6.72%                     | \$18.52                    | \$10.00        | 7.8                           | 5.8                           | Starting \$13.25 (Manawa - average of 5 people)                                      |
| Athletic Director           | \$10,000.00  | \$8,084.00                 | \$1,916.00       | 23.70%                    | \$12,000.00                | \$3,500.00     | 1                             | N/A                           | 6 Disticts offer stipends  |
| School Nurse                | N/A          | \$35.77                    |                  |                           | \$75.00                    | \$15.00        |                               |                               | Currently the SDM uses consultation services to supplement health support            |
| Teacher (start)             | \$40,000.00  | \$40,359.00                | -\$359.00        | -0.89%                    | \$45,537.00                | \$30,600.00    |                               |                               | Professional Educators move within the \$AM  |
| Library Media               | \$67,100.00  | \$60,005.00                | \$7,095.00       | 11.82%                    | \$81,033.00                | \$12,631.00    | 8                             | 11.1                          | Moves with \$AM, 30th year as a district employee                                    |
| School Counselor            | \$62,600.00  | \$59,409.00                | \$3,191.00       | 5.37%                     | \$85,930.00                | \$34,777.00    |                               |                               | Moves with \$AM (Manawa - average of 2 people)                                       |
| Summer School Teacher       | \$25.00      | \$26.52                    | -\$1.52          | -5.73%                    | \$35.00                    | \$16.00        |                               |                               |  |
| Sub Caller                  | \$3,500.00   | \$1,769.00                 | \$1,731.00       | 97.85%                    | \$3,500.00                 | \$900.00       |                               |                               | Only 10 districts employ a sub caller, 5 of those pay stipend (\$17.30 avg per hour) |
| Sub Teacher                 | \$110.00     | \$120.72                   | -\$10.72         | -8.88%                    | \$175.00                   | \$100.00       |                               |                               | Manawa pays \$120 per day for retirees   |
| Sub Custodian               | \$11.50      | \$12.86                    | -\$1.36          | -10.58%                   | \$19.11                    | \$9.00         |                               |                               |  |
| Sub Para                    | \$11.00      | \$12.11                    | -\$1.11          | -9.17%                    | \$16.17                    | \$9.00         |                               |                               |  |
| Sub Food Service            | \$11.00      | \$11.72                    | -\$0.72          | -6.14%                    | \$16.00                    | \$9.00         |                               |                               |  |
| Sub Building Clerical       | \$10.75      | N/A                        |                  |                           |                            |                |                               |                               | This was not a category included in the survey                                       |

|                             | Manawa       | Average of<br>Survey Group | Manawa-Avg       | % difference from Average | Maximum of<br>Survey Group | Minimum of<br>Survey Group | Manawa Years in this position | Average Years<br>of Survey<br>Group | Notes  |
|-----------------------------|--------------|----------------------------|------------------|---------------------------|----------------------------|----------------------------|-------------------------------|-------------------------------------|--|
| BOE President               | \$1,500.00   | \$2,138.24                 | -\$638.24        | -29.85%                   | \$4,700.00                 | \$200.00                   |                               |                                     | Some are paid per meeting, per month, per quarter                                    |
| BOE Vice President          | \$1,500.00   | \$2,062.99                 | -\$562.99        | -27.29%                   | \$4,100.00                 | \$100.00                   |                               |                                     |  |
| BOE Treasurer               | \$1,500.00   | \$2,099.28                 | -\$599.28        | -28.55%                   | \$4,100.00                 | \$200.00                   |                               |                                     |  |
| BOE Clerk                   | \$1,500.00   | \$2,107.61                 | -\$607.61        | -28.83%                   | \$4,300.00                 | \$200.00                   |                               |                                     |  |
| BOE Members                 | \$1,200.00   | \$2,108.41                 | -\$908.41        | -43.09%                   | \$4,100.00                 | \$500.00                   |                               |                                     |  |
| District Admin              | \$121,977.00 | \$152,054.00               | -\$30,077.00     | -19.78%                   | \$207,000.00               | \$101,875.00               | 8                             | 7.1                                 |  |
| HS Principal                | \$88,625.00  | \$109,488.00               | -\$20,863.00     | -19.06%                   | \$138,626.00               | \$78,925.00                | 8                             | 8.2                                 |  |
| ES Principal                | \$91,107.00  | \$97,417.00                | -\$6,310.00      | -6.48%                    | \$119,487.00               | \$70,000.00                | 2                             | 8.5                                 |  |
| Business Mgr                | \$79,183.00  | \$104,665.00               | -\$25,482.00     | -24.35%                   | \$153,870.00               | \$58,500.00                | 5                             | 5.5                                 |  |
| Tech Director               | \$65,000.00  | \$87,916.00                | -\$22,916.00     | -26.07%                   | \$123,694.00               | \$32,460.00                | 1                             | 10.9                                | Rate of pay may be dependent upon a DPI license                                      |
| District Reading Specialist |              | No Comparables             | from this survey |                           |                            |                            |                               |                                     |  |
| Accts Payable               | \$19.55      | \$21.17                    | -\$1.62          | -7.65%                    | \$25.99                    | \$15.30                    | 7                             | 11.8                                | Starting \$16.00   |
| HS Secretary                | \$18.79      | \$18.33                    | \$0.46           | 2.51%                     | \$25.43                    | \$12.00                    | 10                            | 9.4                                 | Starting \$15.00   |
| ES Secretary                | \$18.43      | \$18.10                    | \$0.33           | 1.82%                     | \$23.00                    | \$12.73                    | 4                             | 9.8                                 | Starting \$15.00   |
| Clerical/Health Support     |              | No Comparables             | from this survey |                           |                            |                            |                               |                                     | Starting \$14.25 (Manawa - 3 people in this position)                                |
| Parapro - Ed                | \$13.53      | \$15.23                    | -\$1.70          | -11.16%                   | \$23.38                    | \$10.50                    | 2                             | 8.7                                 | Starting \$13.25 (Manawa - average of 2 people)                                      |
| Parapro - SPED              | \$15.94      | \$15.67                    | \$0.27           | 1.72%                     | \$22.80                    | \$12.00                    | 7                             | 7.8                                 | Starting \$14.75 (Manawa - average of 8 people)                                      |
| Custodian                   | \$16.99      | \$17.96                    | -\$0.97          | -5.40%                    | \$29.45                    | \$10.97                    | 10.5                          | 10.5                                | Starting \$13.75 (Manawa - average of 4 people)                                      |
| Food Service Mgr.           | \$35,360.00  | \$57,044.00                | -\$21,684.00     | -38.01%                   | \$93,765.00                | \$32,040.00                | 6                             | 9.7                                 | This includes people with dietary certifications/degrees                             |
| Food Service Team           | \$14.77      | \$13.84                    | \$0.93           | 6.72%                     | \$18.52                    | \$10.00                    | 7.8                           | 5.8                                 | Starting \$13.25 (Manawa - average of 5 people)                                      |
| Athletic Director           | \$10,000.00  | \$8,084.00                 | \$1,916.00       | 23.70%                    | \$12,000.00                | \$3,500.00                 | 1                             | N/A                                 | 6 Disticts offer stipends  |
| School Nurse                | N/A          | \$35.77                    |                  |                           | \$75.00                    | \$15.00                    |                               |                                     | Currently use consultation services to supplement health support                     |
| Teacher (start)             | \$40,000.00  | \$40,359.00                | -\$359.00        | -0.89%                    | \$45,537.00                | \$30,600.00                |                               |                                     |  |
| Library Media               | \$67,100.00  | \$60,005.00                | \$7,095.00       | 11.82%                    | \$81,033.00                | \$12,631.00                | 8                             | 11.1                                | Moves with \$AM, 30th year as a district employee                                    |
| School Counselor            | \$62,600.00  | \$59,409.00                | \$3,191.00       | 5.37%                     | \$85,930.00                | \$34,777.00                |                               |                                     | Moves with \$AM (Manawa - average of 2 people)                                       |
| Summer School Teacher       | \$25.00      | \$26.52                    | -\$1.52          | -5.73%                    | \$35.00                    | \$16.00                    |                               |                                     |  |
| Sub Caller                  | \$3,500.00   | \$1,769.00                 | \$1,731.00       | 97.85%                    | \$3,500.00                 | \$900.00                   |                               |                                     | Only 10 districts employ a sub caller, 5 of those pay stipend (\$17.30 avg per hour) |
| Sub Custodian               | \$11.50      | \$12.86                    | -\$1.36          | -10.58%                   | \$19.11                    | \$9.00                     |                               |                                     |  |
| Sub Para                    | \$11.00      | \$12.11                    | -\$1.11          | -9.17%                    | \$16.17                    | \$9.00                     |                               |                                     |  |
| Sub Teacher                 | \$110.00     | \$120.72                   | -\$10.72         | -8.88%                    | \$175.00                   | \$100.00                   |                               |                                     | Manawa pays \$120 per day for retirees   |
| Sub Food Service            | \$11.00      | \$11.72                    | -\$0.72          | -6.14%                    | \$16.00                    | \$9.00                     |                               |                                     |  |



Students Choosing to Excel, Realizing Their Strengths

To: Board of Education From: Carmen O'Brien cc: Dr. Melanie Oppor

**Date:** 1/3/2022

**Re:** Substitute Teacher Incentive

#### Recommendation

I recommend establishing the substitute teacher daily rate at \$120 for all subs and adding a bonus that after each 20 full days of subbing for the School District of Manawa, sub teachers would receive a \$500 bonus, not to include long-term substitute teaching assignments to begin on January 18, 2022 pending full Board of Education approval. Half days of employment will count as 0.5 toward the 20 full day total. The daily count and bonus pay will be retroactive to the beginning of the 2021-22 school year.

#### Rationale

Finding substitute teachers has become increasingly difficult. The pool of sub teachers has gotten smaller and the need for their services has increased. As one district increases the daily rate for subs, surrounding districts have to do the same in order to keep up. I want subs to choose Manawa and feel that they are fairly compensated without driving the daily rate to an unsustainable amount.

According to the 2021-22 CESA #6 Comparison Study, the average daily rate for substitute teachers is \$120.72. Many districts are looking to incentivize a person to choose to work in their district. After looking at several models, the above proposed recommendation keeps the logistics easier to monitor while offering a competitive daily wage. Upon BOE approval, all sub teachers would earn \$120 per day upfront and there would be no differentiation between former district teachers and other substitutes. Once the sub teacher worked for 20 full days, they would receive a \$500 bonus making the daily rate \$145. Partial or half days will count 0.5 toward the 20 full day total.

The following is a report of the number of days we have employed each sub for the 2021-22 school year as of 1/3/21:

| Person | Number of Days |
|--------|----------------|
| A      | 38             |
| В      | 9              |
| С      | 1              |
| D      | 7              |
| Е      | 14             |
| F      | 4              |
| G      | 19             |

For example, Person A would receive the \$500 bonus and have 18 days counted toward their next bonus.

#### **School District of Manawa**

800 Beech Street Manawa, WI 54949

Phone: (920) 596-2525 Fax: (920) 596-5308

#### Little Wolf High School Manawa Middle School

515 E. Fourth St Manawa, WI 54949 Phone: (920) 596-2524 Fax: (920) 596-2655

#### **Manawa Elementary**

800 Beech Street Manawa, WI 54949

Phone: (920) 596-2238 Fax: (920) 596-5339

#### ManawaSchools.org



/ ManawaSchools





Students Choosing to Excel, Realizing Their Strengths

To: Board of Education From: Carmen O'Brien cc: Dr. Melanie Oppor

**Date:** 1/1/2022

**Re:** Staff Special Compensation

#### Recommendation

I recommend that the School District of Manawa explore monetarily compensating employees for their continued service through the 2021-22 school year. This bonus could be paid for all employees that are beyond the 60-day probation period and complete their contracts/MOUs or have continued employment through June 10, 2022 and could be paid out with the June 15, 2022 payroll. Other options could also be explored.

#### Rationale

The start of the 2021-22 school year was supposed to be the beginning of the end of the COVID-19 pandemic. The thought was that the work load would become easier and life might get closer to pre-pandemic "normality." Unfortunately, this school year has been harder than ever before.

The shortage of staff, both in substitutes and regular employees has pushed the remaining staff to their limits. If a teacher is gone, the remaining licensed employees take on their students because there are no subs to employ. When a custodian or food service team member is gone, the remaining employees are put upon to pick up the increased workload. Other staff help out in as many ways as possible, but the majority of the burden goes on to the other people in that department. When a paraprofessional is gone, more often than not, we simply go without and the teachers and other paras pick up the slack. Administrators are teaching, cleaning, and taking out the garbage all while trying to support instruction and do their other administrative work. All of our staff are working longer hours to make up for the additional work.

Some in the community have turned on the public school system. School district employees across our nation are feeling unsupported and unappreciated. It seems that despite our best efforts, it is not enough for a hypercritical public. Our employees have continued to come to work in person and have put themselves in harm's way as front-line workers.

A monetary bonus sends a message to all staff that they are appreciated and the sacrifices they have made has not gone unnoticed by this Board of Education. The COVID relief (ESSER II & III) funds could be utilized for this one-time gesture.

#### **School District of Manawa**

800 Beech Street Manawa, WI 54949

Phone: (920) 596-2525 Fax: (920) 596-5308

#### Little Wolf High School Manawa Middle School

515 E. Fourth St Manawa, WI 54949 Phone: (920) 596-2524 Fax: (920) 596-2655

#### **Manawa Elementary**

800 Beech Street Manawa, WI 54949

Phone: (920) 596-2238 Fax: (920) 596-5339

#### ManawaSchools.org



/ ManawaSchools





Students Choosing to Excel, Realizing Their Strengths

To: Board of EducationFrom: Carmen O'Briencc: Dr. Melanie Oppor

**Date:** 1/3/2022

**Re:** 2020-21 Audit Results Summary

The 2020-21 School District of Manawa financial report for the fiscal year ending June 30, 2020 was completed on December 7, 2021. The full report is part of this packet.

The following table indicates findings I would like to bring to the Board of Education's attention.

| Page | Section                       | Information to Note   |
|------|-------------------------------|---|
| 8    | Statement of Revenues,        | Revenues = \$9,061,349  |
|      | Expenditures, and Changes in  | Expenditures = \$8,736,651  |
|      | Fund Balances – Governmental  | June 30, 2020 Fund Balance = \$2,622,386 (includes \$4,987.41 in        |
|      | Funds                         | Common School Funds – library)  |
| 23   | Notes to Financial Statements | Outlines the debt payments for the referendum through 2039.             |
|      | Note 6: Long-term Obligations |   |
| 24   | Notes to Financial Statements | The amount of unassigned fund balance was \$2,612,902 for June 30,      |
|      | Note 8: Fund Balance          | 2021. The parking lot project used \$80,712.89 of fund balance money,   |
|      |                               | leaving \$2,532,189.21. This is 29.0% of 2020-21 expenditures. 2021-    |
|      |                               | 22 Budgeted Expenses = \$8,701,166, this is 29.0% of these              |
|      |                               | expenditures. I recommend keeping the June fund balance at 22% of       |
|      |                               | General Fund expenditures to avoid short-term borrowing.                |
| 34   | Notes to the Budgetary        | Net change in the fund balance was +\$274,698. In other words, the      |
|      | Comparison Schedule – General | District underspent the budget by \$274,698.                            |
|      | Fund                          |   |
|      | Note 2: Budgetary Comparisons |   |
| 38   | Letter to the BOE – Internal  | The last paragraph states,  |
|      | Control Over Financial        | No findings considered material weaknesses                              |
|      | Reporting                     | Two findings considered significant deficiencies (2021-001 and 2021-    |
|      |                               | 002).   |
| 41   | Letter to the BOE – Report on | The second to the last paragraph states that the audit did not identify |
|      | Internal Control Over         | any deficiencies in internal control.                                   |
|      | Compliance                    |   |
| 45   | Schedule of Findings and      | Significant Deficiencies were identified - yes                          |
|      | Questioned Costs              |   |
| 47   | Schedule of Findings and      | Significant Deficiencies listed and explained                           |
|      | Questioned Costs              | 2021-001: Segregation of Duties   |
|      |                               | 2021-002: Financial Accounting and Reporting                            |

**School District of Manawa** 

800 Beech Street Manawa, WI 54949

Phone: (920) 596-2525 Fax: (920) 596-5308 Little Wolf High School Manawa Middle School

515 E. Fourth St Manawa, WI 54949 Phone: (920) 596-2524 Fax: (920) 596-2655 Manawa Elementary 800 Beech Street Manawa, WI 54949

Phone: (920) 596-2238 Fax: (920) 596-5339 ManawaSchools.org









Ph: 608.274.1980 wipfli.com

December 2, 2021

To the Board of Education School District of Manawa Manawa, Wisconsin

#### Dear District Board of Education

WIPFLI

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of School District of Manawa (the "District") for the year ended June 30, 2021. Professional standards require that we provide you with the following information related to our audit:

Our Responsibilities Under Auditing Standards Generally Accepted in the United States, Government Auditing Standards and Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance) and State of Wisconsin Single Audit Guidelines.

As stated in our engagement letter dated August 31, 2021, our responsibility, as described by professional standards, is to express opinions about whether the financial statements prepared by management with your oversight are fairly presented, in all material respects, in accordance with accounting principles generally accepted in the United States. Our audit of the financial statements does not relieve you or management of your responsibilities.

In planning and performing our audit, we considered the District's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinions on the financial statements and not to provide assurance on the internal control over financial reporting. We also considered internal control over compliance with requirements that could have a direct and material effect on a major federal and state program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with the Uniform Guidance and State of Wisconsin Single Audit Guidelines.

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants. However, providing an opinion on compliance with those provisions was not an objective of our audit. Also, in accordance with the Uniform Guidance and State of Wisconsin Single Audit Guidelines, we examined, on a test basis, evidence about the District's compliance with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Compliance Supplement and State of Wisconsin Single Audit Guidelines applicable to each of its major federal and state programs for the purpose of expressing an opinion on the District's compliance with those requirements. While our audit provides a reasonable basis for our opinion, it does not provide a legal determination on the District's compliance with those requirements.

#### **Required Supplementary Information Accompanying Audited Financial Statements**

We applied certain limited procedures to the Budgetary Comparison Schedule and the Schedules of the Employer's Proportionate Share of the Net Pension Liability (Asset) and Employer Contributions - Wisconsin Retirement System, which are required supplementary information (RSI) that supplements the basic financial statements. Our procedures consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We did not audit the RSI and do not express an opinion or provide any assurance on the RSI.

#### **Supplementary Information Accompanying Audited Financial Statements**

We were engaged to report on the combining nonmajor governmental fund statements, and the schedules of expenditures of federal awards and state financial assistance, which accompany the financial statements but are not RSI. With respect to this supplementary information, we made certain inquiries of management and evaluated the form, content, and methods of preparing the information to determine that the information complies with accounting principles generally accepted in the United States, the method of preparing it has not changed from the prior period, and the information is appropriate and complete in relation to our audit of the financial statements. We compared and reconciled the supplementary information to the underlying accounting records used to prepare the financial statements or to the financial statements themselves.

#### Other Information in Documents Containing Audited Financial Statements

The auditor's responsibility for other information in documents containing audited financial statements does not extend beyond the financial information identified in our report, and we have no obligation to perform any procedures to corroborate other information contained in a document. Our responsibility is to read the other information and consider whether such information, or the manner of its presentation, is materially inconsistent with information, or the manner of its presentation, appearing in the financial statements. We are not aware of any documents or other information containing audited financial statements and, furthermore, management has not requested us to devote attention to any documents containing audited financial statements.

If the District intends to reproduce or publish these financial statements, or any portion thereof whether in paper or electronic form subsequent to the anticipated year-end filings, and make reference to our firm name in connection therewith, management agrees to provide us with proofs in sufficient time for our review and written approval before printing. If in our professional judgment the circumstances require, we may withhold our approval. The District agrees to compensate Wipfli for the time associated with such review.

#### Planned Scope and Timing of the Audit

We performed the audit according to the planned scope and timing previously communicated to your representative, Carmen O'Brien, in our meeting about planning matters on August 24, 2021, in addition to our engagement letter dated August 31, 2021, accepted by Dr. Melanie Oppor.

School District of Manawa Page 3 December 2, 2021

#### **Qualitative Aspects of Accounting Practices**

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by the District are described in Note 1 to the financial statements. The District implemented GASB Statement No. 84, Fiduciary Activities which establishes standards of accounting and financial reporting for fiduciary activities. It was determined that the District's student activity funds and scholarship trusts did not meet the criteria to be reported as a fiduciary activity. Therefore, the District reclassified funds totaling \$180,244 previously reported in fiduciary funds and increased the beginning assets and fund balance in the District's special revenue trust fund and the beginning assets and net position of the governmental activities by the above amount as a result of implementing GASB Statement No. 84.

We noted no transactions entered into by the District during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimates affecting the financial statements are the significant useful lives in calculating accumulated depreciation, and the net pension asset.

The disclosures in the financial statements are neutral, consistent, and clear.

#### **Difficulties Encountered in Performing the Audit**

We encountered no significant difficulties in dealing with management in performing and completing our audit.

#### **Corrected and Uncorrected Misstatements**

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are clearly trivial, and communicate them to the appropriate level of management. Management has corrected all such misstatements. Copies of the adjustments are available from management. The District noticed that \$80,000 was paid out of the General Fund in previous years that should have been paid out of the Capital Projects Fund and therefore a prior period adjustment was made to reclassify the beginning balances in those funds. In addition, the schedule below summarizes uncorrected misstatements of the financial statements. Management has determined that their effects are immaterial, both individually and in the aggregate, to the financial statements taken as a whole.

• The District elects not to disclose a liability for post-employment benefits that is estimated to be approximately \$60,000.

#### **Disagreements With Management**

For purposes of this letter, a disagreement with management is a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

School District of Manawa Page 4 December 2, 2021

#### **Management Representations**

We have requested certain representations from management that are included in the management representation letter dated December 2, 2021, a copy of which accompanies this letter.

#### **Management Consultation With Other Independent Accountants**

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the District's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all of the relevant facts. To our knowledge, there were no such consultations with other accountants.

#### Other Audit Findings or Issues

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the District's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition of our retention.

#### **Internal Control Matters**

In planning and performing our audit of the financial statements of the District, in accordance with auditing standards generally accepted in the United States, we considered the District's internal control over financial reporting (internal control) as a basis for designing our auditing procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies, and therefore material weaknesses or significant deficiencies may exist that were not identified. However, as discussed below, we identified certain deficiencies in internal control that we consider to be significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. We did not identify any deficiencies in internal control that we consider to be material weaknesses.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the internal control deficiencies noted below to be significant deficiencies:

School District of Manawa Page 5 December 2, 2021

Finding 2021-001 – Segregation of Duties

Criteria – No one employee should have access to both physical assets and the related accounting records or to all phases of a transaction.

Condition – Incompatible functions are currently being performed by the same individual.

Cause – Limited staff available and inadequate compensating controls.

Effect – Decreased likelihood that unauthorized, false, or incorrectly coded transactions will be prevented, or detected and corrected, in a timely fashion, which may result in misstated financial statements.

Recommendation – We recommend that management and those charged with governance continue to evaluate whether to accept the degree of risk associated with this condition because of cost or other considerations.

Finding 2021-002 - Financial Accounting and Reporting

Criteria – The District is responsible for reporting financial data reliably in accordance with accounting principles generally accepted in the United States (GAAP).

Condition – As part of our professional services for the year ended June 30, 2021, we were requested to draft the financial statements and accompanying notes to the financial statements.

Cause – The District does not expect, nor does it require, its financial staff to have the ability to prepare GAAP financial statements.

Effect – As a result of not having an individual trained in the preparation of GAAP basis financial statements, the completeness of the financial statement disclosures and the accuracy of the financial statement presentation are negatively impacted as outside auditors do not have the same comprehensive understanding of the District as its own management.

Recommendation – We recommend that management and those charged with governance continue to evaluate whether to accept the degree of risk associated with this condition because of cost or other considerations.

We appreciate the opportunity to be of service to School District of Manawa, Wisconsin.

This communication is intended solely for the information and use of management, the School Board and others within the District and includes a description of the scope of our testing of internal control over financial reporting and the results of that testing. The communication related to considering the District's internal control over financial reporting is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting. Accordingly, this communication is not suitable for any other purpose.

Sincerely,

Wipfli LLP Enclosure

ippei LLP

#### GOVERNMENTAL AUDIT REPRESENTATION LETTER

December 2, 2021

Wipfli LLP 2501 W. Beltline Hwy, Suite 401 Madison, WI 53713

This representation letter is provided in connection with your audit of the financial statements of School District of Manawa (the "District"), which comprise the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information as of June 30, 2021, and the respective changes in financial position for the year then ended, and the related notes to the financial statements, for the purpose of expressing opinions as to whether the financial statements are presented fairly, in all material respects, in accordance with accounting principles generally accepted in the United States (GAAP).

Certain representations in this letter are described as being limited to matters that are material. Items are considered material, regardless of size, if they involve an omission or misstatement of accounting information that, in light of surrounding circumstances, makes it probable that the judgment of a reasonable person relying on the information would be changed or influenced by the omission or misstatement. An omission or misstatement that is monetarily small in amount could be considered material as a result of qualitative factors.

We confirm, to the best of our knowledge and belief, as of the date of this letter, the following representations made to you during your audit:

# Financial Statements

- 1. We have fulfilled our responsibilities, as set out in the terms of the audit engagement letter dated August 31, 2021, including our responsibility for the preparation and fair presentation of the financial statements in accordance with GAAP and for preparation of the supplementary information in accordance with the applicable criteria.
- The financial statements referred to above are fairly presented in accordance with GAAP and include all properly classified funds and other financial information of the primary government and all component units required by GAAP to be included in the financial reporting entity.
- 3. We acknowledge our responsibility for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.
- 4. We acknowledge our responsibility for the design, implementation, and maintenance of internal control to prevent and detect fraud.
- 5. Significant assumptions we used in making accounting estimates, including those measured at fair value, are reasonable.

- 6. Related party relationships and transactions, if any, including revenues, expenditures/expenses, loans, transfers, leasing arrangements, and guarantees, and amounts receivable from or payable to related parties have been appropriately accounted for and disclosed in accordance with the requirements of GAAP.
- 7. All events subsequent to the date of the financial statements and for which GAAP requires adjustment or disclosure have been adjusted or disclosed. No events, including instances of noncompliance, have occurred subsequent to the balance sheet date and through the date of this letter that would require adjustment to or disclosure in the aforementioned financial statements or in the schedule of findings and questioned costs.
- 8. We agree with the adjusting journal entries proposed by you and which are given effect to in the financial statements.
- 9. The effects of uncorrected misstatements are immaterial, both individually and in the aggregate, to the financial statements for each opinion unit. A list of the uncorrected misstatements is below.
  - a. The District elects not to disclose a liability for post-employment benefits that is estimated to be approximately \$60,000.
- 10. The effects of all known actual or possible litigation, claims, and assessments have been accounted for and disclosed in accordance with GAAP.
- 11. Guarantees, whether written or oral, under which the District is contingently liable, if any, have been properly recorded or disclosed in accordance with GAAP.

#### Information Provided

- 12. We have provided you with:
  - a. Access to all information, of which we are aware, that is relevant to the preparation and fair presentation of the financial statements, such as records, documentation, and other matters and all audit or relevant monitoring reports, if any, received from funding sources.
  - b. Additional information that you have requested from us for the purpose of the audit.
  - c. Unrestricted access to persons within the District from who you determined it necessary to obtain audit evidence.
  - d. Minutes of the meetings of the District Board or summaries of actions of recent meetings for which minutes have not yet prepared.
- 13. All material transactions have been recorded in the accounting records and are reflected in the financial statements and the schedule of expenditures of federal awards and state financial assistance.
- 14. We have disclosed to you the results of our assessment of risk that the financial statements may be materially misstated as a result of fraud.

- 15. We have no knowledge of any fraud or suspected fraud affecting the District involving:
  - a. Management.
  - b. Employees who have significant roles in internal control, or
  - c. Others where the fraud could have a material effect on the financial statements.
- 16. We have no knowledge of any allegations of fraud or suspected fraud affecting the District's financial statements communicated by employees, former employees, regulators, or others.
- 17. We have no knowledge of instances of noncompliance or suspected noncompliance with provisions of laws, regulations, contracts, or grant agreements, or abuse, whose effects should be considered when preparing financial statements.
- 18. We have disclosed to you all known actual or possible litigation, claims, and assessments whose effects should be considered when preparing the financial statements.
- 19. We have disclosed to you the identity of the District's related parties and all the related party relationships and transactions of which we are aware.
- 20. There have been no communications from regulatory agencies concerning noncompliance with, or deficiencies in, financial reporting practices.
- 21. We have identified to you any previous audits, attestation engagements, and other studies related to the audit objectives and whether related recommendations have been implemented, if any.
- 22. We have no plans or intentions that may materially affect the carrying value or classification of assets, liabilities, or fund equity.
- 23. We are responsible for compliance with the laws, regulations, and provisions of contracts and grant agreements applicable to us, including tax or debt limits and debt contracts; and we have identified and disclosed to you all laws, regulations, and provisions of contracts and grant agreements that we believe have a direct and material effect on the determination of financial statement amounts or other financial data significant to the audit objectives, including legal and contractual provisions for reporting specific activities in separate funds.
- 24. We have identified and disclosed to you all instances that have occurred or are likely to have occurred, of fraud and noncompliance with the provisions of laws and regulations that we believe have a material effect on the financial statements or other financial data significant to the audit objectives, or any other instances that warrant the attention of those charged with governance.
- 25. We have identified and disclosed to you all instances, which have occurred or are likely to have occurred, of noncompliance with provisions of contracts and grant agreements that we believe have a material effect on the determination of financial statement amounts or other financial data significant to the audit objectives.
- 26. We have identified and disclosed to you all instances that have occurred or are likely to have occurred, of abuse that could be quantitatively or qualitatively material to the financial statements or other data significant to the audit objectives.

- 27. There are no violations or possible violations of budget ordinances, laws and regulations (including those pertaining to adopting, approving, and amending budgets), provisions of contracts and grant agreements, tax or debt limits, and any related debt covenants whose effects should be considered for disclosure in the financial statements, or as a basis for recording a loss contingency, or for reporting noncompliance.
- 28. As part of your audit, you assisted with preparation of the financial statements and related notes, the schedule of expenditures of federal awards and state financial assistance, and the data collection form. We have designated an individual with suitable skill, knowledge, or experience to oversee your services and have made all management decisions and performed all management functions. We have reviewed, approved, and accepted responsibility for those financial statements and related notes and schedule of expenditures of federal awards and state financial assistance.
- 29. The District has satisfactory title to all owned assets, and there are no liens or encumbrances on such assets nor has any material asset been pledged as collateral.
- 30. The District has complied with all aspects of contractual agreements that would have a material effect on the financial statements in the event of noncompliance.
- 31. We have followed all applicable laws and regulations in adopting, approving, and amending budgets.
- 32. The financial statements properly classify all funds and activities.
- 33. All funds that meet the qualitative criteria in GASB Statement Nos. 34 and 37 for presentation as major are identified and presented as such and all other funds that are presented as major are particularly important to financial users.
- 34. Components of net position (net investment in capital assets; restricted; and unrestricted) and equity amounts are properly classified and, if applicable, approved.
- 35. Provisions for uncollectible receivables have been properly identified and recorded.
- 36. Expenses have been appropriately classified in or allocated to functions and programs in the statement of activities, and allocations have been made on a reasonable basis.
- 37. Revenues are appropriately classified in the statement of activities within program revenues, general revenues, contributions to term or permanent endowments, or contributions to permanent fund principal.
- 38. Interfund, internal, and intra-entity activity and balances have been appropriately classified and reported.
- 39. Deposits and investment securities are properly classified as to risk, and investments are properly valued and disclosed.
- 40. Capital assets, including infrastructure assets, are properly capitalized, reported, and, if applicable, depreciated.

- 41. We have appropriately disclosed the District's policy regarding whether to first apply restricted or unrestricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position are available and have determined that net position was properly recognized under the policy.
- 42. Receivables recorded in the financial statements represent valid claims against debtors for transactions arising on or before the balance-sheet date and have been appropriately reduced to their estimated net realizable value.
- 43. We agree with the findings of specialists in evaluating the actuarial accrued liability and the annual required contribution for postemployment benefits other than pension benefits and have adequately considered the qualifications of the specialist in determining the amounts and disclosures used in the financial statements and underlying accounting records. We did not give or cause any instructions to be given to specialists with respect to the values or amounts derived in an attempt to bias their work, and we are not otherwise aware of any matters that have had an impact on the independence or objectivity of the specialists.
- 44. We are responsible for the management's discussion and analysis and have chosen not to present it, which will require modification to the auditor's opinion.
- 45. The District has identified all accounting estimates that could be material to the financial statements, including the key factors and significant assumptions underlying those estimates, and we believe the estimates are reasonable in the circumstances.
- 46. There are no estimates that may be subject to a material change in the near term that have not been properly disclosed in the financial statements. We understand that near term means the period within one year of the date of the financial statements. In addition, we have no knowledge of concentrations existing at the date of the financial statements that make the District vulnerable to the risk of severe impact that have not been properly disclosed in the financial statements.
- 47. We acknowledge our responsibility for the required supplementary information (RSI). The RSI is measured and presented within prescribed guidelines and the methods of measurement and presentation have not changed from those used in the prior period. We have disclosed to you any significant assumptions and interpretations underlying the measurement and presentation of the RSI.
- 48. With respect to supplementary information which includes the combining financial statements for nonmajor funds and the schedules of expenditures of federal awards and state financial assistance:
  - a. We acknowledge our responsibility for presenting the supplementary information in accordance with GAAP, and we believe the supplementary information, including its form and content, is fairly presented in accordance with GAAP. The methods of measurement and presentation of the supplementary information have not changed from those used in the prior period, and we have disclosed to you any significant assumptions or interpretations underlying the measurement and presentation of the supplementary information.
  - b. If the supplementary information is not presented with the audited financial statements, we will make the audited financial statements readily available to the

intended users of the supplementary information no later than the date we issue the supplementary information and the auditor's report thereon.

- 49. We have evaluated the potential impacts of COVID-19 on the financial statements as of June 30, 2021 and for the year then ended. As of the date of issuance of the financial statements, the District's operations have not been significantly impacted. We feel the analysis we have performed is sufficient to support that conclusion.
- 50. With respect to federal and state award programs:
  - a. We are responsible for understanding and complying and have complied with the requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirement for Federal Awards (Uniform Guidance) and State of Wisconsin Single Audit Guidelines, including requirements relating to preparation of the schedule of expenditures of federal awards and state financial assistance.
  - b. We acknowledge our responsibility for presenting the schedule of expenditures of federal awards and state financial assistance in accordance with the requirements of the Uniform Guidance and State of Wisconsin Single Audit Guidelines, and we believe the schedule of expenditures of federal awards and state financial assistance, including its form and content, are fairly presented in accordance with the Uniform Guidance and State of Wisconsin Single Audit Guidelines. The methods of measurement and presentation of the schedule of expenditures of federal awards and state financial assistance have not changed from those used in the prior period and we have disclosed to you any significant assumptions and interpretations underlying the measurement and presentation of the schedule of expenditures of federal awards and state financial assistance.
  - c. We have identified and disclosed to you all of our government programs and related activities subject to the Uniform Guidance and State of Wisconsin Single Audit Guidelines and included in the schedules of expenditures of federal awards and state financial assistance made during the audit period for all awards provided by federal and state agencies in the form of grants, federal cost-reimbursement contracts, loans, loan guarantees, property (including donated surplus property), cooperative agreements, interest subsidies, insurance, food commodities, direct appropriations, and other direct assistance.
  - d. We are responsible for understanding and complying with, and, have complied with, the requirements of laws, regulations, and the provisions of contracts and grant agreements related to each of our federal and state programs and have identified and disclosed to you the requirements of laws, regulations, and the provisions of contracts and grant agreements that are considered to have a direct and material effect on each major federal and state program.
  - e. We are responsible for establishing and maintaining, and have established and maintained, effective internal control over compliance requirements applicable to federal and state programs that provides reasonable assurance that we are managing our federal and state awards in compliance with laws, regulations, and the provisions of contracts and grant agreements that could have a material effect

- on our federal and state programs. We believe the internal control system is adequate and is functioning as intended.
- f. We have made available to you all contracts and grant agreements (including amendments, if any) and any other correspondence with federal and state agencies or pass-through entities relevant to federal and state programs and related activities
- g. We have received no requests from a federal agency to audit one or more specific programs as a major program.
- h. We have complied with the direct and material compliance requirements, including when applicable, those set forth in the *OMB Compliance Supplement* and *State of Wisconsin Single Audit Guidelines*, relating to federal and state awards and have identified and disclosed to you all amounts questioned and all known noncompliance with the requirements of federal and state awards.
- i. We have disclosed any communications from grantors and pass-through entities concerning possible noncompliance with the applicable compliance requirements, including communications received from the end of the period covered by the compliance audit to the date of the auditor's report.
- j. We have disclosed to you the findings received and related corrective actions taken for previous audits, attestation engagements, and internal or external monitoring that directly relate to the objectives of the compliance audit, including findings received and corrective actions taken from the end of the period covered by the compliance audit to the date of the auditor's report.
- k. Amounts claimed or used for matching were determined in accordance with relevant guidelines in OMB's Uniform Guidance (2 CFR part 200, subpart E).
- I. We have disclosed to you our interpretation of compliance requirements that may have varying interpretations.
- m. We have made available to you all documentation related to the compliance with the direct material compliance requirements, including information related to federal and state program financial reports and claims for advances and reimbursements.
- n. We have disclosed to you the nature of any subsequent events that provide additional evidence about conditions that existed at the end of the reporting period affecting noncompliance during the reporting period.
- There are no such known instances of noncompliance with direct and material compliance requirements that occurred subsequent to the period covered by the auditor's report.
- p. No changes have been made in internal control over compliance or other factors that might significantly affect internal control, including any corrective action we have taken regarding significant deficiencies in internal control over compliance (including material weaknesses in internal control over compliance), have occurred subsequent to the date as of which compliance was audited.

- q. Federal and state program financial reports and claims for advances and reimbursements are supported by the books and records from which the financial statements have been prepared.
- r. The copies of federal and state program financial reports provided you are true copies of the reports submitted, or electronically transmitted, to the respective federal and state agency or pass-through entity, as applicable.
- s. We have charged costs to federal and state awards in accordance with applicable cost principles.
- t. We are responsible for and have reviewed the summary schedule of prior audit findings to include all findings required to be included by the Uniform Guidance and *State of Wisconsin Single Audit Guidelines*, and we have provided you with all information on the status of the follow-up on prior audit findings by federal and state awarding agencies and pass-through entities, including all management decisions.
- u. We are responsible for reviewing and approving the auditee section of the Data Collection Form as required by the Uniform Guidance.

Sincerely,

SCHOOL DISTRICT OF MANAWA

District Administrator

Business Manager

Manawa, Wisconsin

**Financial Report** 

Year Ended 6/30/2021



# **Financial Statements and Supplementary Financial Information**

Year Ended June 30, 2021

# **Table of Contents**

| Independent Auditor's Report  | 1  |
|---|----|
| Basic Financial Statements  |    |
| Government-Wide Financial Statements  |    |
| Statement of Net Position   | 4  |
| Statement of Activities.  |    |
| Fund Financial Statements   |    |
| Balance Sheet - Governmental Funds  | 6  |
| Reconciliation of the Balance Sheet - Governmental Funds - to the Statement of Net Position |    |
| Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds      |    |
| Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund              |    |
| Balances - Governmental Funds to the Statement of Activities                                | 9  |
| Statement of Fiduciary Net Position   |    |
| Statement of Changes in Fiduciary Net Position  |    |
| Notes to Financial Statements   |    |
| Required Supplementary Information  |    |
| Budgetary Comparison Schedule - General Fund  | 32 |
| Notes to Budgetary Comparison Schedule - General Fund                                       |    |
| Schedules of the Employer's Proportionate Share of the Net Pension Liability (Asset)        |    |
| and Employer Contributions - Wisconsin Retirement System                                    | 35 |
| Supplementary Financial Information   |    |
| Combining Balance Sheet - Nonmajor Governmental Funds                                       | 36 |
| Combining Statement of Revenues, Expenditures,  |    |
| and Changes in Fund Balances - Nonmajor Governmental Funds                                  | 37 |
| Other Reports   |    |
| Independent Auditor's Report on Internal Control Over Financial Reporting and on            |    |
| Compliance and Other Matters Based on an Audit of Financial Statements                      |    |
| Performed in Accordance with Government Auditing Standards                                  | 38 |
| Independent Auditor's Report on Compliance for Each Major Federal and State Program         |    |
| and Internal Control Over Compliance Required by the Uniform Guidance and the               |    |
| State of Wisconsin Single Audit Guidelines  |    |
| Schedule of Federal Awards  |    |
| Schedule of State Financial Assistance  |    |
| Notes to the Schedules of Federal Awards and State Financial Assistance                     |    |
| Schedule of Findings and Questioned Costs   |    |
| Schedule of Prior Year Findings and Questioned Costs  | 49 |



#### **Independent Auditor's Report**

Board of Education School District of Manawa Manawa, Wisconsin

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the School District of Manawa (the "District"), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to on the previous page present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the School District of Manawa, as of June 30, 2021, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States.

#### **Other Matters**

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States require that the budgetary comparison schedule - general fund, the schedules of the employer's proportionate share of the net pension liability (asset) and employer contributions - Wisconsin Retirement System on pages 32 through 35 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

#### Supplementary Financial Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The combining balance sheet and combining statement of revenues, expenditures, and changes in fund balances - nonmajor governmental funds are presented for purposes of additional analysis and is not a required part of the basic financial statements. The schedules of expenditures of federal awards and state financial assistance are presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and the State Single Audit Guidelines, issued by the Wisconsin Department of Administration, and are also not a required part of the basic financial statements. The combining balance sheet and combining statement of revenues, expenditures, and changes in fund balances - nonmajor governmental funds and the schedules of expenditures of federal awards and state financial assistance are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States. In our opinion, the combining balance sheet and combining statement of revenues, expenditures, and changes in fund balances - nonmajor governmental funds and the schedules of expenditures of federal awards and state financial assistance are fairly stated in all material respects in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 2, 2021, on our consideration of the School District of Manawa's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Wipfli LLP

Madison, Wisconsin

Wippei LLP

December 2, 2021



### **Statement of Net Position**

June 30, 2021

| Assets and Deferred Outflows of Resources                          | Governmer<br>Activities |            |  |
|--|-------------------------|------------|--|
| Current assets:  |                         |            |  |
| Cash and investments   | \$                      | 3,235,633  |  |
| Receivables:   |                         |            |  |
| Accounts   |                         | 9,698      |  |
| Taxes  |                         | 1,040,123  |  |
| Due from fiduciary fund  |                         | 11,020     |  |
| Due from other governments   |                         | 597,572    |  |
| Inventory  |                         | 7,864      |  |
| Total current assets   |                         | 4,901,910  |  |
| Noncurrent assets:   |                         |            |  |
| Restricted net pension asset                                       |                         | 1,513,660  |  |
| Capital assets not being depreciated                               |                         | 11,557,333 |  |
| Capital assets being depreciated, net                              |                         | 5,373,363  |  |
| Total capital assets, net  |                         | 16,930,696 |  |
| Total assets   |                         | 23,346,266 |  |
| Deferred outflows of resources - Related to pensions               |                         | 2,379,951  |  |
| Total assets and deferred outflows of resources                    | \$                      | 25,726,217 |  |
| Liabilities, Deferred Inflows of Resources, and Net Position       |                         |            |  |
| Current liabilities:   |                         | _          |  |
| Accounts payable   | \$                      | 176,887    |  |
| Accrued expenses   |                         | 486,264    |  |
| Accrued interest   |                         | 118,211    |  |
| Unearned revenue   |                         | 4,368      |  |
| Current portion of long-term obligations                           |                         | 496,834    |  |
| Total current liabilities  |                         | 1,282,564  |  |
| Noncurrent liabilities:  |                         |            |  |
| Noncurrent portion of long-term obligations                        |                         | 10,910,289 |  |
| Total liabilities  |                         | 12,192,853 |  |
| Deferred inflows of resources - Related to pensions                |                         | 3,330,226  |  |
| Net position:  |                         |            |  |
| Net investment in capital assets                                   |                         | 6,187,689  |  |
| Restricted   |                         | 2,352,822  |  |
| Unrestricted   |                         | 1,662,627  |  |
| Total net position   |                         | 10,203,138 |  |
| Total liabilities, deferred inflows of resources, and net position | \$                      | 25,726,217 |  |

### Statement of Activities Year Ended June 30, 2021

|   |       |               | Program Revenues |           |    | Net (Expenses) Revenues and Changes in Net Position |       |             |
|---|-------|---------------|------------------|-----------|----|---|-------|-------------|
|   |       |               | Operating        |           |    |   | Total |             |
|   |       |               | Ch               | arges for |    | Grants and  | G     | overnmental |
| Functions/Programs                          |       | Expenses      |                  | Services  |    | ntributions   |       | Activities  |
| Governmental activities:                    |       | •             |                  |           |    |   |       |             |
| Instruction:                                |       |               |                  |           |    |   |       |             |
| Regular instruction                         | \$    | 3,563,256     | \$               | 159,326   | \$ | 387,492   | \$    | (3,016,438) |
| Vocational instruction                      |       | 260,933       |                  | -         |    | -   |       | (260,933)   |
| Special education instruction               |       | 650,098       |                  | 12,656    |    | 434,216   |       | (203,226)   |
| Other instruction                           |       | 537,890       |                  | 6,626     |    | 194,063   |       | (337,201)   |
| Total instruction                           |       | 5,012,177     |                  | 178,608   |    | 1,015,771   |       | (3,817,798) |
| Support services:                           |       |               |                  |           |    |   |       |             |
| Pupil services                              |       | 280,983       |                  | -         |    | -   |       | (280,983)   |
| Instructional staff services                |       | 496,760       |                  | -         |    | 35,218  |       | (461,542)   |
| General administration services             |       | 293,451       |                  | -         |    | -   |       | (293,451)   |
| <b>Building administration services</b>     |       | 342,864       |                  | -         |    | -   |       | (342,864)   |
| Business services                           |       | 2,081,550     |                  | 74,762    |    | 374,867   |       | (1,631,921) |
| Central services                            |       | 105,305       |                  | -         |    | -   |       | (105,305)   |
| Insurance                                   |       | 132,448       |                  | -         |    | -   |       | (132,448)   |
| Other support services                      |       | 307,915       |                  | -         |    | -   |       | (307,915)   |
| Community services                          |       | 33,302        |                  | 1,320     |    | -   |       | (31,982)    |
| Interest                                    |       | 325,553       |                  | -         |    | -   |       | (325,553)   |
| Total support services                      |       | 4,400,131     |                  | 76,082    |    | 410,085   |       | (3,913,964) |
| Total school district                       | \$    | 9,412,308     | \$               | 254,690   | \$ | 1,425,856   |       | (7,731,762) |
| General revenues:                           |       |               |                  |           |    |   |       | _           |
| Property taxes:                             |       |               |                  |           |    |   |       |             |
| General purposes                            |       |               |                  |           |    |   |       | 2,660,335   |
| Debt service                                |       |               |                  |           |    |   |       | 981,462     |
| Community service                           |       |               |                  |           |    |   |       | 25,000      |
| Mobile home taxes                           |       |               |                  |           |    |   |       | 3,135       |
| State and federal aids not restricted to    | speci | fic functions |                  |           |    |   |       | 5,263,964   |
| Interest and investment earnings            |       |               |                  |           |    |   |       | 21,011      |
| Miscellaneous                               |       |               |                  |           |    |   |       | 42,452      |
| Total general revenues                      |       |               |                  |           |    |   |       | 8,997,359   |
| Change in net position                      |       |               |                  | <u> </u>  |    |   |       | 1,265,597   |
| Net position - Beginning of year, as restat | ed    |               |                  |           |    |   |       | 8,937,541   |
| Net position - End of year                  |       |               |                  |           |    |   | \$    | 10,203,138  |

### **Fund Financial Statements**

### Balance Sheet - Governmental Funds June 30, 2021

|                                     | General<br>Fund |           | Capital<br>Projects<br>Fund |         | Non-major<br>Governmental<br>Funds |         | Total<br>Governmental<br>Funds |                                       |
|-------------------------------------|-----------------|-----------|-----------------------------|---------|------------------------------------|---------|--------------------------------|---------------------------------------|
| Assets:                             |                 |           |                             |         |                                    |         |                                |                                       |
| Cash and investments Receivables:   | \$              | 1,635,199 | \$                          | 914,390 | \$                                 | 686,044 | \$                             | 3,235,633                             |
| Accounts                            |                 | 9,320     |                             | -       |                                    | 378     |                                | 9,698                                 |
| Taxes                               |                 | 1,040,123 |                             | -       |                                    | -       |                                | 1,040,123                             |
| Due from other governments          |                 | 565,695   |                             | -       |                                    | 31,877  |                                | 597,572                               |
| Due from other funds                |                 | 11,020    |                             | -       |                                    | -       |                                | 11,020                                |
| Inventory                           |                 | -         |                             | -       |                                    | 7,864   |                                | 7,864                                 |
|                                     |                 |           |                             |         |                                    |         |                                |                                       |
| Total assets                        | \$              | 3,261,357 | \$                          | 914,390 | \$                                 | 726,163 | \$                             | 4,901,910                             |
| Liabilities:                        |                 |           |                             |         |                                    |         |                                |                                       |
| Accounts payable                    | \$              | 152,707   | \$                          | _       | \$                                 | 24,180  | \$                             | 176,887                               |
| Accrued salaries and wages          | •               | 486,264   | •                           | _       |                                    | -       |                                | 486,264                               |
| Unearned revenue                    |                 | ,<br>-    |                             | _       |                                    | 4,368   |                                | 4,368                                 |
|                                     |                 |           |                             |         |                                    | ,       |                                | · · · · · · · · · · · · · · · · · · · |
| Total liabilities                   |                 | 638,971   |                             | -       |                                    | 28,548  |                                | 667,519                               |
|                                     |                 |           |                             |         |                                    |         |                                |                                       |
| Fund balances:                      |                 |           |                             |         |                                    |         |                                |                                       |
| Nonspendable                        |                 | -         |                             | -       |                                    | 7,864   |                                | 7,864                                 |
| Restricted                          |                 | 4,987     |                             | 914,390 |                                    | 694,248 |                                | 1,613,625                             |
| Unassigned                          |                 | 2,617,399 |                             | -       |                                    | (4,497) |                                | 2,612,902                             |
| Total fund balances                 |                 | 2,622,386 |                             | 914,390 |                                    | 697,615 |                                | 4,234,391                             |
| Total liabilities and fund balances | \$              | 3,261,357 | \$                          | 914,390 | \$                                 | 726,163 | \$                             | 4,901,910                             |

# Reconciliation of the Balance Sheet - Governmental Funds to the Statement of Net Position June 30, 2021

Amounts reported for governmental activities in the statement of net position are different because:

| Amounts reported for governmental activities in the statement of net position are different because: |    |              |    |              |  |  |  |
|--|----|--------------|----|--------------|--|--|--|
| Total fund balances - Governmental funds   |    |              | \$ | 4,234,391    |  |  |  |
| Capital assets used in governmental activities are not financial resources and,                      |    |              |    |              |  |  |  |
| therefore, are not reported in the fund statements. Amounts reported for                             |    |              |    |              |  |  |  |
| governmental activities in the statement of net position:  |    |              |    |              |  |  |  |
| Governmental capital assets  | \$ | 24,897,295   |    |              |  |  |  |
| Governmental accumulated depreciation  |    | (7,966,599)  |    | 16,930,696   |  |  |  |
|  |    |              |    | _            |  |  |  |
| The net pension asset and the deferred outflows of resources and deferred                            |    |              |    |              |  |  |  |
| inflows of resources related to pensions are only reported in the statement                          |    |              |    |              |  |  |  |
| of net position:   |    |              |    |              |  |  |  |
| Net pension asset  |    | 1,513,660    |    |              |  |  |  |
| Deferred outflows of resources related to pensions   |    | 2,379,951    |    |              |  |  |  |
| Deferred inflows of resources related to pensions  |    | (3,330,226)  |    | 563,385      |  |  |  |
|  |    |              |    |              |  |  |  |
| Long-term liabilities and the related interest payable, including bonds and                          |    |              |    |              |  |  |  |
| notes payable, are not due in the current period and, therefore, are not                             |    |              |    |              |  |  |  |
| reported in the fund statements. Long-term liabilities reported in the statement                     | nt |              |    |              |  |  |  |
| of net position that are not reported in the fund's balance sheet are:                               |    |              |    |              |  |  |  |
| Bonds and notes payable, including unamortized premiums  |    | (11,407,123) |    |              |  |  |  |
| Accrued interest   |    | (118,211)    |    | (11,525,334) |  |  |  |
|  |    |              |    |              |  |  |  |

See accompanying notes to the financial statements.

Total net position - Governmental activities

\$ 10,203,138

# Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds Year Ended June 30, 2021

|  | General<br>Fund                      | Capital Non-major<br>Projects Government<br>Fund Funds |                       | vernmental | Total<br>I Governmental<br>Funds |    |                                 |
|--|--------------------------------------|--|-----------------------|------------|----------------------------------|----|---------------------------------|
| Revenues: Property taxes Local sources Interdistrict sources                 | \$<br>2,660,335<br>44,761<br>138,729 | \$   | -<br>14,686<br>-      | \$         | 1,006,462<br>251,175             | \$ | 3,666,797<br>310,622<br>138,729 |
| Intermediate sources State sources Federal sources                           | 44,987<br>5,558,919<br>572,286       |  | -<br>-<br>-           |            | 8,385<br>334,817                 |    | 44,987<br>5,567,304<br>907,103  |
| Other sources Total revenues   | 41,332<br>9,061,349                  |  | 14,686                |            | 1,031<br>1,601,870               |    | 42,363<br>10,677,905            |
| Expenditures: Instruction: Regular instruction                               | 3,697,248                            |  | _                     |            | 70,109                           |    | 3,767,357                       |
| Vocational instruction Special education                                     | 286,444<br>706,929                   |  | -                     |            | 1,079                            |    | 287,523<br>706,929              |
| Other instruction  Total instruction   | 454,756<br>5,145,377                 |  | -                     |            | 119,471<br>190,659               |    | 574,227<br>5,336,036            |
| Support services: Pupil services Instructional staff services                | 281,850<br>520,221                   |  | -                     |            | 1,960<br>-                       |    | 283,810<br>520,221              |
| General administration services<br>Building administration services          | 298,082<br>370,242                   |  | -                     |            | -                                |    | 298,082<br>370,242              |
| Business services Central services   | 1,574,688<br>105,828                 |  | 2,515,410             |            | 349,431<br>-                     |    | 4,439,529<br>105,828            |
| Insurance Other support services Total support services                      | 132,448<br>307,915<br>3,591,274      |  | 2,515,410             |            | 351,391                          |    | 132,448<br>307,915<br>6,458,075 |
| Community services  Debt service:  | -                                    |  | -                     |            | 35,946                           |    | 35,946                          |
| Principal<br>Interest  | -                                    |  | -                     |            | 555,000<br>373,037               |    | 555,000<br>373,037              |
| Total debt service Total expenditures  | -<br>8,736,651                       |  | -<br>2,515,410        |            | 928,037<br>1,506,033             |    | 928,037<br>12,758,094           |
| Excess of revenues over (under) expenditures Other financing sources (uses): | 324,698                              |  | (2,500,724)           |            | 95,837                           |    | (2,080,189)                     |
| Transfers in/out   | (50,000)                             |  | 50,000                |            | -                                |    |                                 |
| Total other financing sources (uses)  Net change in fund balances            | (50,000)<br>274,698                  |  | 50,000<br>(2,450,724) |            | 95,837                           |    | (2,080,189)                     |
| Fund balances - Beginning of year, as restated                               | <br>2,347,688                        |  | 3,365,114             |            | 601,778                          |    | 6,314,580                       |
| Fund balances - End of year  | \$<br>2,622,386                      | \$   | 914,390               | \$         | 697,615                          | \$ | 4,234,391                       |

# Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds to the Statement of Activities Year Ended June 30, 2021

Net change in fund balances - Governmental funds (from previous page)

\$ (2,080,189)

Amounts reported for governmental activities in the statement of activities are different because:

The acquisition of capital assets is reported in the governmental funds as expenditures. However, for governmental activities, those costs are shown in the statement of net position and allocated over their estimated useful lives as annual depreciation expense in the statement of activities.

Capital outlays reported in governmental fund statements

Depreciation expense reported in the statement of activities

\$2,683,460 (363,173)

Amount by which capital outlays are more than depreciation in the current year

2,320,287

Vested employee benefits are reported in the governmental funds when amounts are paid. The statement of activities reports the value of benefits earned during the year.

423,015

Repayment of principal on long-term debt is reported in the governmental funds as an expenditure, but is reported as a reduction in long-term debt in the statement of net position and does not affect the statement of activities.

The amount of long-term debt principal payments in the current year Change in accrued interest

555,000 47,484

Change in net position - Governmental activities

\$ 1,265,597

## Statement of Fiduciary Net Position June 30, 2021

|                                    | Emp | loyee Benefit<br>Trust |
|------------------------------------|-----|------------------------|
| Assets:                            |     |                        |
| Cash and investments               | \$  | 307,033                |
|                                    |     |                        |
| Liabilities:                       |     |                        |
| Due to other funds                 |     | 11,020                 |
|                                    |     |                        |
| Net position - Restricted          |     | 296,013                |
|                                    |     |                        |
| Total liabilities and net position | \$  | 307,033                |

### Statement of Changes in Fiduciary Net Position Year Ended June 30, 2021

|                                  | Emplo | Employee Benefit<br>Trust |  |  |
|----------------------------------|-------|---------------------------|--|--|
| Additions:                       |       |                           |  |  |
| Interest and dividend income     | \$    | 51,320                    |  |  |
| Total additions                  |       | 51,320                    |  |  |
| Deductions:                      |       |                           |  |  |
| Employee benefit payments        |       | 10,619                    |  |  |
| Total deductions                 |       | 10,619                    |  |  |
| Change in net position           |       | 40,701                    |  |  |
| Net position - Beginning of year |       | 255,312                   |  |  |
| Net position - End of year       | \$    | 296,013                   |  |  |

## School District of Manawa Notes to Financial Statements

### **Note 1: Summary of Significant Accounting Policies**

#### Introduction

The financial statements of the School District of Manawa (the "District") have been prepared in accordance with accounting principles generally accepted in the United States (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The significant accounting principles and policies utilized by the District are described below.

#### **Reporting Entity**

The School District of Manawa was established on October 25, 1962 as a unified school district. The District, governed by a seven-member elected school board, operates grades pre-kindergarten through 12 and is comprised of all or part of 10 taxing districts.

This report includes all of the funds of the District. The reporting entity for the District consists of (a) the primary government, (b) organizations for which the primary government is financially accountable, and (c) other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the reporting entity's financial statements to be misleading or incomplete. A legally separate organization should be reported as a component unit if the elected officials of the primary government are financially accountable to the organization. The primary government is financially accountable if it appoints a voting majority of the organization's governing body and (1) it is able to impose its will on that organization or (2) there is a potential for the organization to provide specific financial benefits to or burdens on the primary government. The primary government may be financially accountable if an organization is fiscally dependent on the primary government.

A legally separate, tax-exempt organization should be reported as a component unit of a reporting entity if all of the following criteria are met: (1) the economic resources received or held by the separate organization are entirely or almost entirely for the direct benefit of the primary government, its component units, or its constituents; (2) the primary government is entitled to, or has the ability to otherwise access, a majority of the economic resources received or held by the separate organization; (3) the economic resources received or held by an individual organization that the specific primary government, or its component units, is entitled to, or has the ability to otherwise access, are significant to that primary government. This report does not contain any component units.

#### **New Accounting Pronouncement**

GASB Statement No. 84, Fiduciary Activities establishes standards of accounting and financial reporting for fiduciary activities. It was determined that the District's Agency Fund and Private-Purpose Trust Fund did not meet the criteria to be reported as a fiduciary activity. Therefore, the District reclassified Agency Funds totaling \$112,389 and Private-Purpose Trust Funds totaling \$67,855 previously reported in a Fiduciary fund and increased the beginning assets and fund balance in the District's Donation fund and the beginning assets and net position in governmental activities by the above amount as a result of implementing GASB Statement No. 84.

## School District of Manawa Notes to Financial Statements

### Note 1: Summary of Significant Accounting Policies (Continued)

#### **Basis of Presentation**

Government-Wide Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) display information about the reporting government as a whole. These statements include all the financial activities of the District, except for the fiduciary funds. The fiduciary funds are only reported in the statements of fiduciary net position and statements of changes in fiduciary net position at the fund financial statement level.

The statement of net position and the statement of activities present financial information about the District's governmental activities. These statements include the financial activities of the overall government in its entirety, except those that are fiduciary. Eliminations have been made to minimize the double counting of internal transactions. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The statement of activities presents a comparison between direct expenses and program revenues for each function of the District's governmental activities. Direct expenses are those that are specifically associated with and are clearly identifiable to a particular function. Program revenues include (a) charges paid by the recipients for goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

The District applies restricted resources first when an expense is incurred for a purpose for which both restricted and unrestricted net position are available. Depreciation expense that can be specifically identified by function is included in the direct expenses of each function. Interest on general long-term debt is considered an indirect expense and is reported separately on the statement of activities.

#### **Fund Financial Statements**

The fund statements provide information about the District's funds, including fiduciary funds. Separate statements for each fund category—governmental and fiduciary—are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as other governmental funds.

The District reports the following major governmental funds:

- General Fund This is the District's primary operating fund. It accounts for all financial activity that is not accounted for and reported in another fund, including educational programs for students with disabilities.
- Capital Projects Fund This fund is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

The District accounts for assets accumulated from employer contributions used to pay for postemployment benefits in the Employee Benefit Trust Funds.

### **Notes to Financial Statements**

### Note 1: Summary of Significant Accounting Policies (Continued)

### **Measurement Focus and Basis of Accounting**

The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash transaction takes place. Nonexchange transactions, in which the District gives or receives value without directly receiving or giving equal value in exchange, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The governmental fund statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when they become both measurable and available (susceptible to accrual). "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers all revenues reported in the governmental funds to be available if the revenues are collected within 60 days after the end of the current fiscal year.

Expenditures are recognized when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, the District may fund certain programs by a combination of specific cost-reimbursement grants, categorical block grants, and general revenues. Therefore, when program expenses are incurred, both restricted and unrestricted net position may be available to finance the program. It is the District's policy to first apply cost-reimbursement grant resources to such programs, followed by general revenues.

### **Deposits and Investments**

The District's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less.

The Debt Service Fund accounts for its transactions through separate and distinct bank and investment accounts as required by State Statutes. In addition, the Long-term Capital Improvement Fund and the Trust and Agency Funds use separate and distinct accounts. All other funds share in common bank and investment accounts.

State Statutes permit the District to invest available cash balances, other than debt service funds, in time deposits (maturing in not more than three years) of authorized depositories, U.S. Treasury obligations, U.S. agency issues, municipal obligations within Wisconsin, high-grade commercial paper, and the local government pooled investment fund administered by the state investment board. Available balances in the Debt Service Fund may be invested in obligations of the United States and the local government pooled investment fund administered by the State of Wisconsin Investment Board.

### **Notes to Financial Statements**

### Note 1: Summary of Significant Accounting Policies (Continued)

### **Deposits and Investments** (Continued)

Donations to the District of securities or other property are considered trust funds and are invested as the donor specifies. In the absence of any specific directions, the District may invest the donated items in accordance with laws applicable to trust investments.

All investments are stated at fair market value.

#### **Fair Value Measurements**

Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. A three-tier hierarchy prioritizes the inputs used in measuring fair value. These tiers include Level 1, defined as quoted market prices in active markets for identical assets or liabilities; Level 2, defined as inputs other than quoted market prices in active markets that are either directly or indirectly observable; and Level 3, defined as unobservable inputs, therefore requiring an entity to develop its own assumptions. The asset's or liability's fair value measurement within the hierarchy is based on techniques that maximize the use of relevant observable inputs and minimize the use of unobservable inputs.

### **Receivables and Payables**

All accounts receivable are shown at gross amounts and, where appropriate, are reduced by an allowance for uncollectible accounts. No allowance for uncollectible accounts has been provided since it is believed that such allowance would not be material.

Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the noncurrent portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds."

#### Inventory

Inventories, consisting of food, are valued at the lower of cost, determined on the first-in, first-out (FIFO) method, or market.

#### **Capital Assets**

Capital assets are recorded at historical cost, or estimated historical cost for assets where actual historical cost is not available. Donated assets are recorded as capital assets at their estimated acquisition value at the date of donation. The District maintains a threshold level of \$5,000 for capitalizing capital assets.

Capital assets are recorded in the government-wide financial statements but are not reported in the fund financial statements. Capital assets are depreciated using the straight-line method over their estimated useful lives. Since surplus assets are sold for an immaterial amount when declared no longer needed for public school purposes by the District, no salvage value is taken into consideration for depreciation purposes. Useful lives vary from 10 to 50

### **Notes to Financial Statements**

### Note 1: Summary of Significant Accounting Policies (Continued)

### Capital Assets (Continued)

years for land improvements and buildings and 5 to 25 years for equipment. The cost of normal maintenance and repairs that does not add to the value of the asset or materially extend the asset's life is not capitalized. Capital assets not being depreciated include land and construction in progress. The District does not possess any material amounts of infrastructure capital assets, such as sidewalks and parking lots. Such items are considered to be part of the cost of buildings or other improvable property.

#### **Unearned Revenue**

Unearned revenue consists of money received related to food deposits that has not been earned.

#### **Long-Term Obligations**

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenses.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

### **Deferred Outflows/Inflows of Resources**

A deferred outflow of resources represents a consumption of net position/fund balance that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until that future time.

A deferred inflow of resources represents an acquisition of net position/fund balance that applies to a future period and therefore will not be recognized as an inflow of resources (revenue) until that future time.

#### **Pension Benefits**

Pensions - For purposes of measuring the net pension liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Wisconsin Retirement Systems (WRS) and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### **Notes to Financial Statements**

### Note 1: Summary of Significant Accounting Policies (Continued)

#### **Net Position**

Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balance of any long-term debt used to build or acquire the capital assets. Net position is reported as restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

When both restricted and unrestricted resources are available for use, it is the District's policy to use externally restricted resources first.

#### **Fund Balances**

In the fund financial statements, governmental funds report aggregate amounts for five classifications of fund balances based on the constraints imposed on the use of these resources. The nonspendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form - prepaid items or inventories or (b) legally or contractually required to be maintained intact.

The spendable portion of the fund balance comprises the remaining four classifications: restricted, committed, assigned, and unassigned.

Restricted fund balance: This classification reflects the constraints imposed on resources either (a) externally by creditors, grantors, contributors, or laws or regulations of other governments or (b) imposed by law through constitutional provisions or enabling legislation.

Committed fund balance: These amounts can only be used for specific purposes pursuant to constraints imposed by formal resolutions of the Board of Education - the District's highest level of decision-making authority. Those committed amounts cannot be used for any other purpose unless the Board of Education removes the specified use by taking the same type of action that imposed the original commitment. This classification also includes contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned fund balance: This classification reflects the amounts constrained by the District's "intent" to be used for specific purposes, but the amounts are neither restricted nor committed. The Board of Education has the authority to assign amounts to be used for specific purposes. Assigned fund balances include all remaining amounts (except negative balances) that are reported in governmental funds, other than the General Fund, that are not classified as nonspendable and are neither restricted nor committed.

*Unassigned fund balance:* This fund balance is the residual classification for the General Fund. It is also used to report negative fund balances in other governmental funds.

When both restricted and unrestricted resources are available for use, it is the District's policy to use externally restricted resources first, then unrestricted resources - committed, assigned, and unassigned - in order as needed.

## School District of Manawa Notes to Financial Statements

### Note 1: Summary of Significant Accounting Policies (Continued)

### **Property Tax Levy**

Under Wisconsin law, personal property taxes and first installment real estate taxes are collected by city, town, and village treasurers or clerks who then make proportional settlement with the school district and county treasurer for those taxes collected on their behalf. Second installment real estate taxes and delinquent taxes are collected by the county treasurer who then makes settlement with the city, town, village, and school districts before retaining any for county purposes.

The aggregate district tax levy is apportioned and certified by November 6 of the current fiscal year for collection to comprising municipalities based on the immediate past October 1 full or "equalized" taxable property values. As permitted by a collecting municipality's ordinance, taxes may be paid in full or two or more installments with the first installment payable the subsequent January 31 and a final payment no later than the following July 31. On or before January 15, and by the 20th of each subsequent month thereafter, the District may be paid by the collecting municipalities its proportionate share of tax collections received through the last day of the preceding month. On or before August 20, the county treasurer makes full settlement to the District for any remaining balance.

Property taxes are recognized as revenue in the period for which the taxes are levied. The 2020 tax levy is used to finance operations of the District's fiscal year ended June 30, 2021. All property taxes are considered due on January 1 when an enforceable lien is assessed against the property and the taxpayer is liable for the taxes. All taxes are collected within 60 days of June 30 and are available to pay current liabilities.

### Note 2: Stewardship and Accountability

#### **Limitation on School District Revenues**

Wisconsin Statutes limit the amount of revenues school districts may derive from general school aids and property taxes unless a higher amount is approved by a referendum. This limitation does not apply to revenues needed for the payment of any general obligation debt service (including refinanced debt) authorized by either of the following:

- A resolution of the school board or by referendum prior to August 12, 1993
- A referendum on or after August 12, 1993

### **Notes to Financial Statements**

### Note 3: Cash and Investments

The District's cash and investment balances at June 30, 2021 were as follows:

|   |                 | Fair Value |
|---|-----------------|------------|
|   | Amount          | Level      |
| Deposits at financial institutions Investments: | \$<br>3,234,483 | N/A        |
| Money market funds                              | 6,047           | Level 1    |
| Mutual funds - equity                           | 158,583         | Level 1    |
| Mutual funds - fixed income                     | 142,403         | Level 1    |
| Petty cash                                      | 1,150           | N/A        |
| Total   | \$<br>3,542,666 |            |

The District's cash and investment balances as shown in the basic financial statements are as follows:

| Government-wide statement of net position Cash and investments | Ś  | 3,235,633 |
|--|----|-----------|
| Fiduciary fund statement of net position                       | •  | -,,       |
| Cash and investments   |    | 307,033   |
|  |    |           |
| Total  | \$ | 3,542,666 |

#### **Deposits**

Custodial Credit Risk: Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District does not have a deposit policy for custodial credit risk. As of June 30, 2021, the District had a bank balance of \$3,594,946 of which \$2,083,284 was covered by federal and state depository insurance and the remaining balance of \$1,511,662 was exposed to custodial credit risk as uninsured and uncollateralized.

#### Investments

Interest Rate Risk: The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. State Statute limits the maturity of fixed income securities to not more than seven years.

Credit Risk: State Statute limits investments in fixed income securities to the top two ratings issued by nationally recognized statistical rating organizations. The District does not have a formal policy to address credit risk, but the risk is mitigated by the fact that the District is not invested in any individual securities and is invested in index funds, which allow for a more diversified portfolio. The District's fixed income and equity mutual funds and money market funds are not rated.

### **Notes to Financial Statements**

### **Note 4: Interfund Balances and Activity**

Interfund receivable and payable balances in the fund financial statements on June 30, 2021, are as follows:

| Receivable fund:       | Payable Fund:               | Amount |        |  |
|------------------------|-----------------------------|--------|--------|--|
|                        |                             |        |        |  |
| General Operating Fund | Employee Benefit Trust Fund | \$     | 11,020 |  |

The purpose for interfund receivable and payable balances is to reimburse the District's health insurance payments for retirees.

Interfund transfers at June 30, 2021, were as follows:

| Transfer To:           | Transfer From:   | Amount |        |  |
|------------------------|------------------|--------|--------|--|
|                        |                  |        | _      |  |
| General Operating Fund | Capital Projects | \$     | 50,000 |  |

The purpose for the interfund transfer to the Capital Projects Fund is to fund the District's long-term Capital Improvement Fund.

### **Notes to Financial Statements**

### **Note 5: Capital Assets**

Capital asset balances and activity for the year ended June 30, 2021, were as follows:

|  | Beginning<br>Balance | Increases    | Decreases | Ending<br>Balance |
|--|----------------------|--------------|-----------|-------------------|
| Governmental activities:                         |                      |              |           |                   |
| Capital assets not being depreciated:            |                      |              |           |                   |
| Land   | \$ 130,000           | \$ -         | \$ - \$   | 130,000           |
| Construction in progress                         | 8,911,923            | 2,515,410    | -         | 11,427,333        |
| Total capital assets not being depreciated       | 9,041,923            | 2,515,410    | -         | 11,557,333        |
| Capital assets being depreciated:                |                      |              |           |                   |
| Land improvements                                | 732,280              | 6,006        | -         | 738,286           |
| Buildings and improvements                       | 11,279,952           | 92,500       | -         | 11,372,452        |
| Equipment  | 1,159,680            | 69,544       | -         | 1,229,224         |
| Total capital assets being depreciated           | 13,171,912           | 168,050      | -         | 13,339,962        |
| Less accumulated depreciation for:               |                      |              |           |                   |
| Land improvements                                | (407,518)            | (29,246)     | -         | (436,764)         |
| Buildings and improvements                       | (6,375,573)          | (259,426)    | -         | (6,634,999)       |
| Equipment  | (820,335)            | (74,501)     | -         | (894,836)         |
| Total accumulated depreciation                   | (7,603,426)          | (363,173)    | -         | (7,966,599)       |
| Total capital assets, being depreciated - Net of |                      |              |           |                   |
| accumulated depreciation                         | 5,568,486            | (195,123)    | -         | 5,373,363         |
| Governmental activities capital assets - Net     | \$ 14,610,409        | \$ 2,320,287 | \$ - \$   | 5 16,930,696      |

Depreciation expense was charged to governmental activities as follows:

Business services \$ 363,173

### **Notes to Financial Statements**

### Note 6: Long-Term Obligations

Long-term obligations of the District are as follows:

|                        |    | Balance<br>07/01/20 |    | Additions |    | Reductions |    | Balance<br>06/30/21 |    | mounts Due<br>Vithin One<br>Year |
|------------------------|----|---------------------|----|-----------|----|------------|----|---------------------|----|----------------------------------|
| Bonds                  | Ś  | 7,305,000           | Ś  | _         | \$ | -          | \$ | 7,305,000           | Ś  | _                                |
| Notes                  | *  | 4,500,000           | τ. | -         | 7  | 555,000    | Τ  | 3,945,000           | τ  | 460,000                          |
| Plus deferred amounts: |    |                     |    |           |    |            |    |                     |    |                                  |
| Premium                |    | 199,360             |    | -         |    | 42,237     |    | 157,123             |    | 36,834                           |
| Totals                 | \$ | 12,004,360          | \$ |           | \$ | 597,237    | \$ | 11,407,123          | \$ | 496,834                          |

### **General Obligation Debt**

All general obligation debt is secured by the full faith and credit and unlimited taxing powers of the District. General obligation debt at June 30, 2021, is comprised of the following individual issues:

|                               |                | <b>Governmental Activities</b> |                |                     |  |
|-------------------------------|----------------|--------------------------------|----------------|---------------------|--|
|                               | Issue<br>Dates | Interest<br>Rates %            | Final Maturity | Balance<br>06/30/21 |  |
| GO Promissory Notes           | 03/03/20       | 2.00-3.00%                     | 3/01/2029      | 3,945,000           |  |
| GO Refunding Bonds            | 05/22/19       | 3.00-4.00%                     | 3/01/2039      | 7,305,000           |  |
| Total general obligation debt |                |                                | Ç              | \$ 11,250,000       |  |

The 2020 equalized valuation of the District as certified by the Wisconsin Department of Revenue is \$391,758,538. The legal debt limit and margin of indebtedness as of June 30, 2021, in accordance with Section 67.03(1)(a) of the Wisconsin Statues, are as follows:

| Legal debt limit (10% of \$391,758,538)           | \$              | 39,175,854   |
|---|-----------------|--------------|
| Deduct:  Long-term debt applicable to debt margin | \$ (11,250,000) |              |
| Add:  | 356 500         | (40.002.404) |
| Debt service fund assets available                | 356,509         | (10,893,491) |
| Margin of indebtedness                            | \$              | 28,282,363   |

### **Notes to Financial Statements**

### Note 6: Long-Term Obligations (Continued)

Aggregate cash flow requirements for the retirement of long-term principal and interest as of June 30, 2021, are as follows:

#### **Governmental Activities**

| Year Ended June 30: | Principal           | Interest     | Totals     |
|---------------------|---------------------|--------------|------------|
|                     |                     |              |            |
| 2022                | \$<br>460,000 \$    | 356,134 \$   | 816,134    |
| 2023                | 475,000             | 342,334      | 817,334    |
| 2024                | 490,000             | 328,084      | 818,084    |
| 2025                | 505,000             | 313,384      | 818,384    |
| 2026                | 520,000             | 298,234      | 818,234    |
| 2027-2031           | 2,880,000           | 1,263,370    | 4,143,370  |
| 2032-2036           | 3,525,000           | 708,720      | 4,233,720  |
| 2037-2040           | 2,395,000           | 148,002      | 2,543,002  |
| Totals              | \$<br>11,250,000 \$ | 3,758,262 \$ | 15,008,262 |

### **Note 7: Net Position**

Net position reported on the government wide statement of net position at June 30, 2021:

### **Governmental Activities:**

| Net investment in capital assets:                     |               |
|---|---------------|
| Land and other nondepreciable assets                  | \$ 11,557,333 |
| Other capital assets, net of accumulated depreciation | 5,373,363     |
| Less: related long-term debt outstanding              | (10,743,007)  |
| Total net investment in capital assets                | 6,187,689     |
| <u> </u>  |               |
| Restricted:   |               |
| Net pension asset                                     | 1,513,660     |
| Common school fund                                    | 4,987         |
| Debt service  | 238,298       |
| Capital improvements                                  | 250,274       |
| Donation & student activities                         | 227,330       |
| Food service  | 118,273       |
|   |               |
| Total restricted                                      | 2,352,822     |
| Unrestricted  | 1,662,627     |
| Governmental activities net position                  | \$ 10,203,138 |

### **Notes to Financial Statements**

#### **Note 8: Fund Balance**

Fund balance reported on the balance sheet - governmental funds at June 30, 2021:

#### **Nonspendable Fund Balance**

| Inventory: Food Service         | \$       | 7,864     |
|---------------------------------|----------|-----------|
|                                 | <u> </u> | .,501     |
| Total nonspendable fund balance | \$       | 7,864     |
| Restricted Fund Balance         |          |           |
| Common school fund              | \$       | 4,987     |
| Debt service                    |          | 356,509   |
| Capital projects                |          | 914,390   |
| Donation & student activities   |          | 227,330   |
| Food service                    |          | 110,409   |
| Total restricted fund balance   | \$       | 1,613,625 |
| Unassigned Fund Balance         |          |           |
| General Fund                    | \$       | 2,617,399 |
| Community services              |          | (4,497    |
| Total unassigned fund balance   | \$       | 2,612,902 |

### Note 9: Employee Retirement Plans - Wisconsin Retirement System

#### **Plan Description**

The WRS is a cost-sharing multiple-employer defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible State of Wisconsin, local government, and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, and expected to work at least 1,200 hours a year (880 hours for teachers and school district educational support employees) and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

ETF issues a standalone Annual Comprehensive Financial Report (ACFR), which can be found online at <a href="http://etf.wi.gov/publications/cafr.htm">http://etf.wi.gov/publications/cafr.htm</a>.

### **Notes to Financial Statements**

### Note 9: Employee Retirement Plans - Wisconsin Retirement System (Continued)

### Vesting

For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

#### **Benefits Provided**

Employees who retire at or after age 65 (54 for protective occupation employees, 62 for elected officials and executive service retirement plan participants, if hired on or before 12/31/2016) are entitled to receive a retirement benefit based on a formula factor, their final average earnings, and creditable service.

Final average earnings is the average of the participant's three highest annual earnings periods. Creditable service includes current service and prior service for which a participant received earnings and made contributions as required. Creditable service also includes creditable military service. The retirement benefit will be calculated as a money purchase benefit based on the employee's contributions plus matching employer's contributions, with interest, if that benefit is higher than the formula benefit.

Vested participants may retire at or after age 55 (50 for protective occupations) and receive an actuarially-reduced benefit. Participants terminating covered employment prior to eligibility for an annuity may either receive employee-required contributions plus interest as a separation benefit or leave contributions on deposit and defer application until eligible to receive a retirement benefit.

The WRS also provides death and disability benefits for employees.

#### **Postretirement Adjustments**

The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the "floor") set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows:

### **Notes to Financial Statements**

Note 9: Employee Retirement Plans - Wisconsin Retirement System (Continued)

| Core<br>Fund<br>Adjustment | Variable<br>Fund<br>Adjustment  |
|----------------------------|---|
|                            |   |
| (1.2)%                     | 11.0 %  |
| (7.0)%                     | (7.0)%  |
| (9.6)%                     | 9.0 %   |
| 4.7 %                      | 25.0 %  |
| 2.9 %                      | 2.0 %   |
| 0.5 %                      | (5.0)%  |
| 2.0 %                      | 4.0 %   |
| 2.4 %                      | 17.0 %  |
| - %                        | (10.0)%   |
| 1.7 %                      | 21.0 %  |
|                            | Fund Adjustment  (1.2)% (7.0)% (9.6)% 4.7 % 2.9 % 0.5 % 2.0 % 2.4 % - % |

#### **Contributions**

Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for general category employees, including teachers, and executives and elected officials. Starting on January 1, 2016, the executive and elected officials category was merged into the general employee category. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

During the reporting period, the WRS recognized \$256,524 in contributions from the employer.

Contribution rates as of June 30, 2021, are as follows:

| Employee Category                        | Employee | Employer |
|--|----------|----------|
|  |          |          |
| General (including teachers, executives, |          |          |
| and elected officials)                   | 6.75%    | 6.75%    |
| Protective with Social Security          | 6.75%    | 11.65%   |
| Protective without Social Security       | 6.75%    | 16.25%   |

### **Notes to Financial Statements**

### Note 9: Employee Retirement Plans - Wisconsin Retirement System (Continued)

### Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2021, the District reported an asset of \$1,513,660 for its proportionate share of the net pension asset. The net pension asset was measured as of December 31, 2020, and the total pension liability used to calculate the net pension asset was determined by an actuarial valuation as of December 31, 2019, rolled forward to December 31, 2020. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The District's proportion of the net pension asset was based on the District's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2020, the District's proportion was 0.02424518%, which was a decrease of 0.00100727% from its proportion measured as of December 31, 2019.

For the year ended June 30, 2021, the District recognized pension expense of \$(166,046).

At June 30, 2021, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

|  | C  | Deferred<br>Outflows of<br>Resources | Deferred<br>Inflows of<br>Resources |
|--|----|--------------------------------------|-------------------------------------|
| Differences between expected and actual experience                   | \$ | 2,190,731 \$                         | 471,879                             |
| Net differences between projected and actual earnings on             |    |                                      |                                     |
| pension plan investments   |    | -                                    | 2,841,774                           |
| Change in assumptions  |    | 34,332                               | -                                   |
| Changes in proportion and differences between employer contributions |    |                                      |                                     |
| and proportionate share of contributions                             |    | 2,555                                | 16,573                              |
| Employer contributions subsequent to the measurement date            |    | 152,333                              |                                     |
|  | •  |                                      |                                     |
| Total  | \$ | 2,379,951 \$                         | 3,330,226                           |

\$152,333 reported as deferred outflows of resources related to pensions resulting from the District's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

| Year Ended June 30 | (I | Net Deferred<br>Outflows<br>(Inflows) of<br>Resources |  |
|--------------------|----|---|--|
|                    |    | _   |  |
| 2022               | \$ | (283,129)   |  |
| 2023               |    | (79,586)  |  |
| 2024               |    | (519,267)   |  |
| 2025               |    | (220,626)   |  |

### **Notes to Financial Statements**

### Note 9: Employee Retirement Plans - Wisconsin Retirement System (Continued)

### **Actuarial Assumptions**

The total pension liability in the December 31, 2019 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial valuation date December 31, 2019
Measurement date of net pension liability (asset) December 31, 2020

Actuarial cost method Entry age
Asset valuation method Fair value
Long-term expected rate of return 7.0%
Discount rate 7.0%

Salary Increases:

Inflation 3.0%

Seniority/Merit 0.1% - 5.6%

Mortality Wisconsin 2018 Mortality Table

Postretirement adjustments\* 1.9%

Actuarial assumptions are based on an experience study conducted in 2018 that covered a three-year period from January 1, 2015 to December 31, 2017. The total pension liability for December 31, 2020, is based on a rollforward of the liability calculated from the December 31, 2019, actuarial valuation.

Long-Term Expected Return on Plan Assets: The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

<sup>\*</sup>No postretirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience, and other factors. 1.9% is the assumed annual adjustment based on the investment return assumption and the postretirement discount rate.

### **Notes to Financial Statements**

### Note 9: Employee Retirement Plans - Wisconsin Retirement System (Continued)

Asset Allocation Targets and Expected Returns As of December 31, 2020

| Asset Class                | Asset<br>Allocation % | Long-Term<br>Expected<br>Nominal Rate<br>of Return % | Long-Term<br>Expected<br>Real Rate<br>of Return % |
|----------------------------|-----------------------|--|---|
| Core founds                |                       |  |   |
| Core fund:                 | F4 00/                | 7.20/  | 4.70/   |
| Global equities            | 51.0%                 | 7.2%   | 4.7%  |
| Fixed income               | 25.0%                 | 3.2%   | 0.8%  |
| Inflation sensitive assets | 16.0%                 | 2.0%   | (0.4)%  |
| Real estate                | 8.0%                  | 5.6%   | 3.1%  |
| Private equity/debt        | 11.0%                 | 10.2%  | 7.6%  |
| Multi-asset                | 4.0%                  | 5.8%   | 3.3%  |
| Total core fund            | 115.0%                | 6.6%   | 4.1%  |
| Variable fund:             |                       |  |   |
| U.S. equities              | 70.0%                 | 6.6%   | 4.1%  |
| International equities     | 30.0%                 | 7.4%   | 4.9%  |
| Total variable fund        | 100.0%                | 7.1%   | 4.6%  |

New England Pension Consultants Long-Term U.S. CPI (Inflation) Forecast: 2.4%

Asset allocations are managed within established ranges; target percentages may differ from actual monthly allocations.

Single Discount Rate: A single discount rate of 7.00% was used to measure the Total Pension Liability for the current and prior year. This single discount rate is based on the expected rate of return on pension plan investments of 7.00% and a municipal bond rate of 2.00% (Source: Fixed-income municipal bonds with 20 years to maturity that include only federally tax-exempt municipal bonds as reported in Fidelity Index's "20-year Municipal GO AA Index" as of December 31, 2020. In describing this index, Fidelity notes that the Municipal Curves are constructed using option-adjusted analytics of a diverse population of over 10,000 tax-exempt securities.). Because of the unique structure of WRS, the 7.00% expected rate of return implies that a dividend of approximately 1.9% will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the municipal bond rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

### **Notes to Financial Statements**

### Note 9: Employee Retirement Plans - Wisconsin Retirement System (Continued)

<u>Sensitivity of the District's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate</u>: The following presents the District's proportionate share of the net pension (asset) calculated using the discount rate of 7.00%, as well as what the District's proportionate share of the net pension (asset) would be if it were calculated using a discount rate that is 1 percentage point lower (6.00%) or 1 percentage point higher (8.00%) than the current rate:

|   | 1% Decrease<br>to Discount<br>Rate (6.00%) | Discount      | 1% Increase<br>to Discount<br>Rate (8.00%) |
|---|--|---------------|--|
| District's proportionate share of the net pension liability (asset) | \$ 1,440,794                               | \$ (1,513,660 | ) \$ (3,683,685)                           |

### **Pension Plan Fiduciary Net Position**

Detailed information about the pension plan's fiduciary net position is available in separately issued financial statements available at https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements.

#### **Payables to the Pension Plan**

At June 30, 2021, the District reported a payable of \$69,511 for the outstanding amount of contributions to the pension plan required for the year ended June 30, 2021.

### **Note 10: Other Postemployment Benefits**

The District has evaluated its potential other postemployment benefits liability. The District offers HRA payments and continued health insurance coverage at the active employer rate to all eligible employees, which creates an implicit subsidy of retiree health insurance. Former employees who choose to retain their rights to health insurance through the District are required to pay 100% of the current premium. However, few former employees have chosen to stay in the District's health insurance plan. Therefore, there has been little utilization and, therefore, an immaterial implicit subsidy to calculate in accordance with GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. Therefore, the District has not recorded any postemployment benefit liability as of June 30, 2021.

### Note 11: Risk Management

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; natural disasters; and workers' compensation for which the District carries commercial insurance. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years. There was no significant reduction in the District's insurance coverage in fiscal 2021.

### **Notes to Financial Statements**

### **Note 12: Construction Commitments**

During the prior year, the District had entered into contracts with Hoffman Planning Design & Construction Inc., for building improvements. Approximately \$1.4 million remains unspent under the contract at June 30, 2021.

#### **Note 13: Prior Year Restatement**

In the prior year expenses were paid out of the General Fund that should have been paid out of the Capital Projects Fund. Fund balance was restated as noted below.

|   | General Fur        | ıd P  | Capital Projects Fund |  |  |
|---|--------------------|-------|-----------------------|--|--|
| Balance at July 1, 2020, as previously reported Reclassification of expenses to the proper fund | \$ 2,267,6<br>80,0 | -     | 3,445,114<br>(80,000) |  |  |
| Balance at July 1, 2020, as restated  | \$ 2,347,6         | 88 \$ | 3,365,114             |  |  |

### Note 14: Risks and Uncertainties

Beginning in March 2020, the United States economy began suffering adverse effects from the COVID 19 Virus Crisis ("CV19 Crisis"). As of the date of issuance of the financial statements, the District has not suffered material adverse impact from the CV19 Crisis. The future impact of the CV19 Crisis on the District cannot be reasonably estimated at this time.

## **Required Supplementary Information**

## **Budgetary Comparison Schedule - General Fund Year Ended June 30, 2021**

|                                   |    | Budgeted<br>Original | l Amo | Actual on<br>Budgetary<br>Basis | Variance With<br>Final Budget<br>Positive<br>(Negative) |    |                     |
|-----------------------------------|----|----------------------|-------|---------------------------------|---|----|---------------------|
| Personne                          |    |                      |       |                                 |   | •  |                     |
| Revenues:                         | ۲  | 2 ((0 225            | ۲     | 2 ((0 225                       | ¢ 2.000.225   | Ļ  |                     |
| Property taxes                    | \$ | 2,660,335            | \$    | 2,660,335                       | \$ 2,660,335  | \$ | -                   |
| Other local sources               |    | 31,151               |       | 31,151                          | 44,761  |    | 13,610              |
| Interdistrict sources             |    | 121,875              |       | 121,875                         | 126,073   |    | 4,198               |
| Intermediate sources              |    | 10,303               |       | 10,303                          | 5,605   |    | (4,698)             |
| State sources                     |    | 5,344,869            |       | 5,344,869                       | 5,356,877   |    | 12,008              |
| Federal sources                   |    | 387,510              |       | 387,510                         | 379,494   |    | (8,016)             |
| Other sources                     |    | 86,802               |       | 86,802                          | 41,332  |    | (45,470)            |
| Total revenues                    |    | 8,642,845            |       | 8,642,845                       | 8,614,477   |    | (28,368)            |
| Expenditures: Instruction:        |    |                      |       |                                 |   |    |                     |
| Regular instruction               |    | 2 004 674            |       | 4 000 674                       | 2 607 249   |    | 212 426             |
| Vocational instruction            |    | 3,904,674<br>211,900 |       | 4,009,674<br>211,900            | 3,697,248<br>286,444                                    |    | 312,426<br>(74,544) |
| Other instruction                 |    | •                    |       | •                               | · ·   |    | -                   |
| Total instruction                 |    | 380,747              |       | 380,747                         | 454,756   |    | (74,009)            |
|                                   |    | 4,497,321            |       | 4,602,321                       | 4,438,448   |    | 163,873             |
| Support services:                 |    | C2C C77              |       | C2C C77                         | 102 (05   |    | 422.002             |
| Pupil services                    |    | 626,677              |       | 626,677                         | 193,685   |    | 432,992             |
| Instructional staff services      |    | 368,696              |       | 368,696                         | 449,943   |    | (81,247)            |
| General administration services   |    | 261,320              |       | 261,320                         | 298,082   |    | (36,762)            |
| Building administration services  |    | 278,364              |       | 278,364                         | 370,242   |    | (91,878)            |
| Business services                 |    | 1,340,862            |       | 1,340,862                       | 1,487,527   |    | (146,665)           |
| Central services                  |    | 118,474              |       | 118,474                         | 104,038   |    | 14,436              |
| Insurance                         |    | 124,186              |       | 124,186                         | 132,448   |    | (8,262)             |
| Other support services            |    | 379,826              |       | 379,826                         | 306,002   |    | 73,824              |
| Total support services            |    | 3,498,405            |       | 3,498,405                       | 3,341,967   |    | 156,438             |
| Debt service                      |    | 1,200                |       | 1,200                           | 7 700 445   |    | 1,200               |
| Total expenditures                |    | 7,996,926            |       | 8,101,926                       | 7,780,415   |    | 321,511             |
| Excess of revenues over           |    | 645.040              |       | <b>540.040</b>                  | 004.000   |    | 202.442             |
| (under) expenditures              |    | 645,919              |       | 540,919                         | 834,062   |    | 293,143             |
| Other financing uses:             |    | (                    |       | (                               | (=======  |    |                     |
| Transfers out                     |    | (648,420)            |       | (648,420)                       | (559,364)   |    | 89,056              |
| Net other financing uses          |    | (648,420)            |       | (648,420)                       | (559,364)   |    | 89,056              |
| Net change in fund balance        |    | (2,501)              |       | (107,501)                       | 274,698   |    | 382,199             |
| Fund balance - Beginning of year, |    |                      |       |                                 |   |    |                     |
| as restated                       |    | 2,347,688            |       | 2,347,688                       | 2,347,688   | 1  |                     |
| Fund balance - End of year        | \$ | 2,345,187            | \$    | 2,240,187                       | \$ 2,622,386  | \$ | 382,199             |

See accompanying notes to budgetary comparison schedule.

## School District of Manawa Notes to Budgetary Comparison Schedule - General Fund

### **Note 1: Budgetary Information**

Budgets are adopted each fiscal year for all funds in accordance with Section 65.90 of the Wisconsin Statutes, using the budgetary accounting basis prescribed by the Wisconsin Department of Public Instruction (DPI). The legally adopted budget and budgetary expenditure control are exercised at the two-digit subfunction level in the General Fund and at the function level for all other funds. Reported budget amounts are as originally adopted or as amended by School Board resolution.

The District follows these procedures in establishing the budgetary data reflected in the financial statements:

- Based upon requests from District staff, District administration recommends budget proposals to the School Board.
- The School Board prepares a proposed budget including proposed expenditures and the means of financing them for the July 1 through June 30 fiscal year.
- A public notice is published containing a summary of the budget and identifying the time and place where a public hearing will be held on the proposed budget.
- Pursuant to the public budget hearing, the School Board may make alterations to the proposed budget.
- Once the School Board (following the public hearing) adopts the budget, no changes may be made in the amount of tax to be levied or in the amount of the various appropriations and the purposes of such appropriations unless authorized by a 2/3 vote of the entire School Board.

Appropriations lapse at year-end unless authorized as a carryover by the School Board. The portion of fund balance representing carryover appropriations is reported as an assigned fund balance.

### Notes to the Budgetary Comparison Schedule - General Fund (Continued)

### **Note 2: Budgetary Comparisons**

GAAP requires a budgetary comparison for the General Fund and each major special revenue fund.

Required comparisons are between the final budget and actual on a budgetary basis. The "original budget" represents the budget as approved by the school board after it sets the tax to be levied for the fiscal year. The "final budget" is the "original budget" adjusted for any budget amendments approved by the school board during the fiscal year and up to the time the financial statements are ready to be issued. The "actual on a budgetary basis" excludes the revenues, expenditures, and other financing sources/(uses) of the special education fund, which is treated as a special revenue fund for budgetary purposes. The following schedule reconciles the "budgetary basis" revenues and expenditures of the budgetary comparison schedule - general fund to the governmental funds - statement of revenues, expenditures, and changes in fund balances:

|                                | G  | eneral Fund                       |            |                                   |
|--------------------------------|----|-----------------------------------|------------|-----------------------------------|
|                                |    | Actual on<br>Budgetary E<br>Basis |            | General Fund Actual on GAAP Basis |
|                                |    |                                   |            |                                   |
| Revenues                       | \$ | 8,614,477 \$                      | 446,872 \$ | 9,061,349                         |
| Expenditures                   |    | (7,780,415)                       | (956,236)  | (8,736,651)                       |
| Other financing sources (uses) |    | (559,364)                         | 509,364    | (50,000)                          |
|                                |    |                                   |            |                                   |
| Net change in fund balance     | \$ | 274,698 \$                        | - \$       | 274,698                           |

### **Note 3: Excess of Expenditures Over Appropriations**

For the year ended June 30, 2021, the General Fund had expenditures in excess of appropriations for the following two-digit subfunction categories:

|                                  | Budget           | Actual     | Actual Over<br>Budget |
|----------------------------------|------------------|------------|-----------------------|
|                                  | 244 000 4        | 205 444 4  | 74.544                |
| Vocational instruction           | \$<br>211,900 \$ | 286,444 \$ | 74,544                |
| Other instruction                | 380,747          | 454,756    | 74,009                |
| Instructional staff services     | 368,696          | 449,943    | 81,247                |
| General administration services  | 261,320          | 298,082    | 36,762                |
| Building administration services | 278,364          | 370,242    | 91,878                |
| Business services                | 1,340,862        | 1,487,527  | 146,665               |
| Insurance                        | 124,186          | 132,448    | 8,262                 |

## Schedule of the Employer's Proportionate Share of the Net Pension Liability (Asset) and Employer Contributions - Wisconsin Retirement System

Last 10 Years\*

### Schedule of the Employer's Proportionate Share of the Net Pension Liability (Asset) Wisconsin Retirement System (WRS)

Last 10 Calendar Years\*

| Measurement<br>Date<br>December 31, | District's<br>Proportion of<br>the Net Pension<br>Liability (Asset) | District's<br>Proportionate Share<br>of the Net Pension<br>Liability (Asset) | District's<br>Covered Payroll | Districts Proportionate Share of the Net Pension Liability (Asset) as a Percentage of it's Covered Payroll | Plan Fiduciary Net<br>Position as a<br>Percentage of the<br>Total Pension<br>Liability |
|-------------------------------------|---|--|-------------------------------|--|--|
| 2020                                | 0.02424540.0/   | ć (4 F42 CCO)  | ć 2.700.525                   | (20.04)0/  | 105.26.0/  |
| 2020                                | 0.02424518 %  | 1 ( ///  |                               | (39.94)%   | 105.26 %   |
| 2019                                | 0.02525245  | (814,254)  | 3,974,014                     | (20.49)  | 105.26   |
| 2019                                | 0.02525245  | (814,254)  | 3,974,014                     | (20.49)  | 102.96   |
| 2018                                | 0.02602051  | 925,728  | 3,897,692                     | 23.75  | 96.45  |
| 2017                                | 0.02685031  | (797,217)  | 3,801,313                     | (20.97)  | 102.93   |
| 2016                                | 0.02765534  | 227,946  | 3,930,400                     | 5.80   | 99.12  |
| 2015                                | 0.02801930  | 455,308  | 3,953,136                     | 11.52  | 98.20  |
| 2014                                | 0.02850723  | (700,023)  | 3,910,781                     | (17.90)  | 102.74   |

### Schedule of the Employer Contributions Wisconsin Retirement System (WRS)

Last 10 Fiscal Years\*

| Year Ended<br>June 30, | R<br>Cor<br>for | ntractually<br>equired<br>etributions<br>the Fiscal<br>Period | Relation<br>Contr<br>Rec | outions in<br>on to the<br>actually<br>quired<br>ibutions | Contribution<br>Deficiency<br>(Excess) |   | Payroll fo | s Covered<br>or the Fiscal<br>ear | Contributions as a<br>Percentage of<br>Covered Payroll |
|------------------------|-----------------|---|--------------------------|---|--|---|------------|-----------------------------------|--|
| 2021                   | \$              | 256,524   | \$                       | 256,524   | \$                                     | _ | \$         | 3,800,351                         | 6.75 %   |
| 2020                   |                 | 257,334   |                          | 257,334   |  | - |            | 3,859,615                         | 6.67   |
| 2019                   |                 | 261,145   |                          | 261,145   |  | - |            | 3,950,519                         | 6.61   |
| 2018                   |                 | 258,490   |                          | 258,490   |  | - |            | 3,848,157                         | 6.72   |
| 2017                   |                 | 259,407   |                          | 259,407   |  | - |            | 3,854,487                         | 6.73   |
| 2016                   |                 | 268,814   |                          | 268,814   |  | - |            | 3,884,595                         | 6.92   |
| 2015                   |                 | 273,756   |                          | 273,756   |  | - |            | 4,037,699                         | 6.78   |

#### Notes to the Schedules:

Changes of benefit terms: There were no changes of benefit terms for any participating employer in WRS.

Changes of assumptions: No significant change in assumptions were noted from the prior year.

See Independent Auditor's Report.

<sup>\*</sup>These schedules are intended to present information for the last 10 years. Additional information will be presented as it becomes available.

## **Supplementary Financial Information**

### Combining Balance Sheet - Nonmajor Governmental Funds June 30, 2021

|                                    | Donation<br>Fund |           |           | Total<br>Nonmajor<br>Governmental<br>Funds |    |         |
|------------------------------------|------------------|-----------|-----------|--|----|---------|
| Assets:                            |                  |           |           |  |    |         |
| Cash and investments               | \$227,330        | \$356,509 | \$106,702 | \$<br>(4,497)                              | \$ | 686,044 |
| Accounts receivable                | -                | -         | 378       | -  |    | 378     |
| Due from other governments         | -                | -         | 31,877    | -  |    | 31,877  |
| Inventory                          | -                | -         | 7,864     | -  |    | 7,864   |
| Total assets                       | \$227,330        | \$356,509 | \$146,821 | \$<br>(4,497)                              | \$ | 726,163 |
| Liabilities:                       |                  |           |           |  |    |         |
| Accounts payable                   | \$ -             | \$ -      | \$ 24,180 | \$<br>-                                    | \$ | 24,180  |
| Unearned revenue                   | -                | -         | 4,368     | -  |    | 4,368   |
| Total liabilities                  | <u>-</u>         | -         | 28,548    | -  |    | 28,548  |
| Fund balances:                     |                  |           |           |  |    |         |
| Nonspendable                       | -                | -         | 7,864     | -  |    | 7,864   |
| Restricted                         | 227,330          | 356,509   | 110,409   | -  |    | 694,248 |
| Unassigned                         | -                | -         | -         | (4,497)                                    |    | (4,497) |
| Total fund balances                | 227,330          | 356,509   | 118,273   | (4,497)                                    |    | 697,615 |
| Total liabilities and fund balance | \$227,330        | \$356,509 | \$146,821 | \$<br>(4,497)                              | \$ | 726,163 |

See Independent Auditor's Report

# Combining Statement of Revenues, Expenditures, and Changes in Fund Balances - Nonmajor Governmental Funds Year Ended June 30, 2021

|                                   | Donation<br>Fund | Debt<br>Service<br>Fund | Food<br>Service<br>Fund | Community<br>Service<br>Fund | Total<br>Nonmajor<br>Governmental<br>Funds |
|-----------------------------------|------------------|-------------------------|-------------------------|------------------------------|--|
| Revenues:                         |                  |                         |                         |                              |  |
| Property taxes                    | \$ -             | \$ 981,462              | \$ -                    | \$ 25,000                    | \$ 1,006,462                               |
| Local sources                     | 198,455          | 186                     | 51,214                  | 1,320                        | 251,175                                    |
| State sources                     | -                | -                       | 8,385                   | -                            | 8,385                                      |
| Federal sources                   | -                | -                       | 334,817                 | -                            | 334,817                                    |
| Other sources                     | -                | -                       | 1,031                   | -                            | 1,031                                      |
| Total revenues                    | 198,455          | 981,648                 | 395,447                 | 26,320                       | 1,601,870                                  |
| Expenditures: Instruction:        |                  |                         |                         |                              |  |
| Regular instruction               | 70,109           | _                       | -                       | -                            | 70,109                                     |
| Vocational instruction            | 1,079            | -                       | -                       | -                            | 1,079                                      |
| Other instruction                 | 119,471          | -                       | -                       | -                            | 119,471                                    |
| Total instruction                 | 190,659          | -                       | -                       | -                            | 190,659                                    |
| Support services:                 |                  |                         |                         |                              | _  |
| Pupil services                    | 1,960            | _                       | -                       | -                            | 1,960                                      |
| Business services                 | 1,476            | -                       | 347,955                 | -                            | 349,431                                    |
| Total support services            | 3,436            | -                       | 347,955                 | -                            | 351,391                                    |
| Community services                | -                | -                       | -                       | 35,946                       | 35,946                                     |
| Debt service:                     |                  |                         |                         |                              |  |
| Principal                         | -                | 555,000                 | -                       | -                            | 555,000                                    |
| Interest                          | -                | 373,037                 | -                       | -                            | 373,037                                    |
| Total debt service                | -                | 928,037                 | -                       | -                            | 928,037                                    |
| Total expenditures                | 194,095          | 928,037                 | 347,955                 | 35,946                       | 1,506,033                                  |
| Net change in fund balances       | 4,360            | 53,611                  | 47,492                  | (9,626)                      | 95,837                                     |
| Fund balances - Beginning of year | 222,970          | 302,898                 | 70,781                  | 5,129                        | 601,778                                    |
| Fund balances - End of year       | \$ 227,330       | \$ 356,509              | \$ 118,273              | \$ (4,497)                   | \$ 697,615                                 |

See Independent Auditor's Report

## **Other Reports**



# Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit Performed in Accordance with Government Auditing Standards

Board of Education School District of Manawa Manawa, Wisconsin

We have audited, in accordance with auditing standards generally accepted in the United States and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the School District of Manawa (the "District") as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated December 2, 2021.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies, and therefore material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit, we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify certain deficiencies in internal control described in the accompanying schedule of findings and questioned costs as items 2021-001 and 2021-002 that we consider to be significant deficiencies.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Responses to Findings**

The District's responses to the findings identified in our audit are described in the accompanying schedule of findings and questioned costs. The District's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

#### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Wipfli LLP

December 2, 2021 Madison, Wisconsin

Wigger LLP



## Independent Auditor's Report on Compliance for Each Federal and State Program and on Internal Control Over Compliance Required by the Uniform Guidance and the State of Wisconsin Single Audit Guidelines

Board of Education School District of Manawa Manawa, Wisconsin

#### Report on Compliance for Each Major Federal and State Program

We have audited the School District of Manawa's (the "District") compliance with the types of compliance requirements described in the *OMB Compliance Supplement* and the *State of Wisconsin Single Audit Guidelines*, issued by the Wisconsin Department of Administration, that could have a direct and material effect on each of its major federal and state programs for the year ended June 30, 2021. The District's major federal and state programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### **Management's Responsibility**

Management is responsible for compliance with federal and state statutes, regulations, and the terms and conditions of its federal and state awards applicable to its federal and state programs.

#### **Auditor's Responsibility**

Our responsibility is to express an opinion on compliance for each of the District's major federal and state programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); and the *State of Wisconsin Single Audit Guidelines*, issued by the Wisconsin Department of Administration. Those standards and Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal or state program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal and state program. However, our audit does not provide a legal determination on the District's compliance.

#### **Opinion on Each Major Federal and State Program**

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal and state programs for the year ended June 30, 2021.

#### **Report on Internal Control Over Compliance**

Management of the District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal and state program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal and state program and to test and report on internal control over compliance in accordance with the Uniform Guidance and the *State of Wisconsin Single Audit Guidelines*, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal or state program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal or state program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal or state program that is less severe than a material weakness in internal control over compliance, yet important enough to merit the attention of those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and the *State of Wisconsin Single Audit Guidelines*. Accordingly, this report is not suitable for any other purpose.

Wipfli LLP

December 2, 2021 Madison, Wisconsin

Wigger LLP

## Schedule of Federal Awards Year Ended June 30, 2021

| Grantor Agency/Pass Through Agency/Program Title                                  | Assistance<br>Listing<br>Number | Pass-Through<br>Entity Identifying<br>Number | Accrued<br>Revenue<br>7/1/2020 | Cash<br>Received | Federal<br>Expenditures | Accrued<br>Revenue<br>6/30/2021 |
|---|---------------------------------|--|--------------------------------|------------------|-------------------------|---------------------------------|
| U.S. DEPARTMENT OF AGRICULTURE  |                                 |  |                                |                  |                         |                                 |
| Passed through Wisconsin Department of Public Instruction Child Nutrition Cluster | ı                               |  |                                |                  |                         |                                 |
|   | 10 552                          | 2024 (02276 DDI CD CEVEDE FAC                | ¢                              | ć 07.22F         | ć 04.004                | ć C04C                          |
| COVID-19-School Breakfast Program   | 10.553                          | 2021-683276-DPI-SB-SEVERE-546                | \$ -                           | φ 07,233         | • •                     |                                 |
| COVID-19-National School Lunch Program  | 10.555                          | 2021-683276-DPI-NSL-547                      | -                              | 193,666          | 204,796                 | 11,130                          |
| Donated Food Commodities  | 10.555                          | N/A  |                                | 12,392           | 12,392                  | - 11 122                        |
| Total CFDA 10.555   |                                 |  |                                | 206,058          | 217,188                 | 11,130                          |
| Total Child Nutrition Cluster   |                                 |  |                                | 293,293          | 311,269                 | 17,976                          |
| U.S. DEPARTMENT OF EDUCATION  |                                 |  |                                |                  |                         |                                 |
| Passed through Wisconsin Department of Public Instruction                         | ١                               |  |                                |                  |                         |                                 |
| ESEA Title I - Basic Grant  | 84.010                          | 2021-683276-DPI-TIA-141                      | 87,066                         | 87,066           | 97,576                  | 97,576                          |
| Special Education Cluster   |                                 |  |                                | •                | ·                       | •                               |
| IDEA Flow Through   | 84.027                          | 2021-683276-DPI-IDEA-FT-341                  | 180,963                        | 180,963          | 148,152                 | 148,152                         |
| Preschool Entitlement   | 84.173                          | 2021-683276-DPI-IDEA-P-347                   | 8,067                          | 8,067            | 4,927                   | 4,927                           |
| Total Special Education Cluster   |                                 |  | 189,030                        | 189,030          | 153,079                 | 153,079                         |
| ESEA Title II-A Teacher/Principal   | 84.367                          | 2021-683276-DPI-TIIA-365                     | 17,129                         | 17,129           | 25,880                  | 25,880                          |
| Title IV-A-Student Support and Acad Enrich Grants                                 | 84.424                          | 2021-683276-DPI-TIV-A-381                    | 11,000                         | 11,000           | 6,574                   | 6,574                           |
| COVID-19 Education Stabilization Fund   | 84.425                          | 2021-683276-DPI-ESSERF-160                   | ,<br>-                         | 75,963           | 273,012                 | 197,049                         |
| Passed through CESA #3  | •                               |  |                                | ,                | ,                       |                                 |
| Career and Technical Education - Basic Grants to States                           | 84.048                          | 2021-749903-DPI-CTE-400                      | _                              | 4,505            | 4,505                   | _                               |
| Total U.S. Department of Education  |                                 |  | 304,225                        | 384,693          | 560,626                 | 480,158                         |
| U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES                                      |                                 |  |                                |                  |                         |                                 |
|   |                                 |  |                                |                  |                         |                                 |
| Passed through Wisconsin Department of Health Services                            | 02 770                          | N1/A   |                                | 20.550           | 20.742                  | 1 163                           |
| Medicaid Cluster  | 93.778                          | N/A  |                                | 38,550           | 39,713                  | 1,163                           |
| TOTAL EXPENDITURES OF FEDERAL AWARDS  |                                 |  | \$ 304,225                     | \$ 716,536       | \$ 911,608              | \$ 499,297                      |

See Independent Auditor's Report

See Notes to Schedule of Federal Awards and State Financial Assistance.

## Schedule of State Financial Assistance Year Ended June 30, 2021

| Grantor Agency/Pass Through Agency/Program Title                      | State<br>I.D. Numbe | Pass-Through<br>Entity Identifying<br>Number | Accrued<br>Revenue<br>7/1/2020 | Cash<br>Received | Federal<br>Expenditures | Accrued<br>Revenue<br>6/30/2021 |
|---|---------------------|--|--------------------------------|------------------|-------------------------|---------------------------------|
| WISCONSIN DEPARTMENT OF PUBLIC INSTRUCTION                            |                     |  |                                |                  |                         |                                 |
| Special Education and School Age Parents:                             |                     |  |                                |                  |                         |                                 |
| Internal District Program   | 255.101             | 683276-100                                   | \$ -                           | \$ 177,043       | \$ 177,043              | \$ -                            |
| State Lunch   | 255.102             | 683276-107                                   | -                              | 3,750            | 3,750                   | -                               |
| Common School Fund  | 255.103             | 683276-104                                   | -                              | 35,218           | 35,218                  | -                               |
| Transportation Aid  | 255.107             | 683276-102                                   | -                              | 23,718           | 23,718                  | -                               |
| Wisconsin School Day Milk Program                                     | 255.115             | 683276-109                                   | -                              | 1,588            | 1,588                   | -                               |
| General Equalization  | 255.201             | 683276-116                                   | 70,815                         | 4,451,898        | 4,451,438               | 70,355                          |
| Sparsity Aid  | 255.212             | 683276-162                                   | -                              | 272,553          | 272,553                 | -                               |
| Supplemental Per Pupil Aid  | 255.245             | 683276-181                                   | -                              | 2,088            | 2,088                   | -                               |
| Transition Readiness Grant  | 255.257             | 683276-174                                   | -                              | -                | 24,999                  | 24,999                          |
| Alcohol and Other Drug Abuse  | 255.306             | 683276-143                                   | 2,278                          | 2,278            | -                       | -                               |
| State Breakfast Program   | 255.344             | 683276-108                                   | -                              | 3,047            | 3,047                   | -                               |
| Per Pupil Aid   | 255.945             | 683276-113                                   | -                              | 509,754          | 509,754                 | -                               |
| High Cost Transportation Aid  | 255.947             | 683276-114                                   | -                              | 31,495           | 31,495                  | -                               |
| Career and Technical Education Incentive Grants                       | 255.950             | 683276-152                                   | -                              | 2,393            | 2,393                   | -                               |
| Total Wisconsin Department of Public Instruction                      |                     |  | 73,093                         | 5,516,823        | 5,539,084               | 95,354                          |
| WISCONSIN DEPARTMENT OF NATURAL RESOURCES                             |                     |  |                                |                  |                         |                                 |
| Payments in Lieu of Taxes   | 370.503             | N/A  |                                | 2,606            | 2,606                   | -                               |
| WISCONSIN DEPARTMENT OF WORKFORCE DEVELOPMENT Passed through CESA #6: |                     |  |                                |                  |                         |                                 |
| Local Youth Apprenticeship  | 445.112             | N/A  |                                | 1,100            | 1,100                   | -                               |
| WISCONSIN DEPARTMENT OF JUSTICE School Safety                         | 455.206             | N/A  | 57,994                         | 74,284           | 16,290                  | <u>-</u>                        |
| WISCONSIN DEPARTMENT OF REVENUE Exempt Aids                           | 835.109             | N/A  | 2,940                          | 9,235            | 9,235                   | 2,940                           |
| TOTAL EXPENDITURES OF STATE FINANCIAL ASSISTANCE                      |                     |  | \$ 134,027                     | \$ 5,604,048     | \$ 5,568,315            | \$ 98,294                       |

See Independent Auditor's Report

See Notes to Schedule of Federal Awards and State Financial Assistance.

## Notes to the Schedules of Expenditures of Federal Awards and State Financial Assistance

Year Ended June 30, 2021

## **Note 1: Summary of Significant Accounting Policies**

The accompanying schedules of expenditures of federal awards and state financial assistance include the federal and state award activity of the District under programs of the federal and state government for the year ended June 30, 2021. The information in these schedules is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* ("Uniform Guidance") and *State of Wisconsin Single Audit Guidelines*. Because the schedules present only a selected portion of the operations of the District, it is not intended to, and does not, present the financial position, changes in net position, or cash flows of the District. Expenditures reported on the schedules are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown on the schedules represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years.

#### **Note 2: De Minimis Cost Rate**

The District has not elected to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

## Note 3: Special Education and School Age Parents Program

2020-2021 eligible costs under the State Special Education Program are \$668,179.

## **Note 4: Subrecipients**

The District does not have subrecipients or subrecipent expenditures.

## **Schedule of Findings and Questioned Costs**

Year Ended June 30, 2021

### **Section I - Summary of Auditor's Results**

Financial Statements

Type of auditor's report issued:

Unmodified

Internal control over financial reporting:

Material weakness(es) identified? No Significant deficiency(ies) identified? Yes

Noncompliance material to the financial statements noted?

Federal Awards

Internal control over major programs:

Material weakness(es) identified?

Significant deficiency(ies) identified?

None reported

Type of auditor's report issued on compliance for major programs: Unmodified

Any audit findings disclosed that are required to be reported in

accordance with 2 CFR 200.516(a)?

Identification of major federal programs:

| Assistance Listing Number                           | Name of Federal Program or Cluster                         |
|---|--|
| 84.027 and 84.173                                   | Special Education Cluster COVID-19 Education Stabilization |
| 84.425  | Fund   |
| Dollar threshold used to distinguish between Type A | 4  |
| and Type B programs                                 | \$750,000  |
| Auditee qualified as a low-risk auditee?            | No   |

## **Schedule of Findings and Questioned Costs** (Continued)

Year Ended June 30, 2021

No

### Section I - Summary of Auditor's Results (Continued)

State Financial Assistance

Internal control over major programs:

Material weakness(es) identified?

Significant deficiency(ies) identified?

None reported

Type of auditor's report issued on compliance for major programs: Unmodified

Any audit findings disclosed that are required to be reported in

accordance with the State of Wisconsin Single Audit Guidelines? No

Identification of major state programs:

| State I.D. Number | Name of State Program            |
|-------------------|----------------------------------|
|                   |                                  |
|                   | Special Education and School Age |
| 255.101           | Parents                          |
| 255.201           | General Equalization             |
| 255.945           | Per Pupil Aid                    |

## Schedule of Findings and Questioned Costs (Continued)

Year Ended June 30, 2021

#### **Section II - Financial Statement Findings**

#### 2021-001: Segregation of Duties

Criteria - No one employee should have access to both physical assets and the related accounting records or to all phases of a transaction.

Condition - Incompatible functions are currently being performed by the same individual.

Cause - Limited staff available and inadequate compensating controls.

Effect - Decreased likelihood that unauthorized, false, or incorrectly coded transactions will be prevented, or detected and corrected, in a timely fashion, which may result in misstated financial statements.

Recommendation - We recommend that management and those charged with governance continue to evaluate whether to accept the degree of risk associated with this condition because of cost or other considerations.

Management's Response - The District does not have the resources available to increase staff size and address this internal control deficiency. The Board and management are aware of the incompatible duties and will continue to provide oversight and monitor the District's operations. In addition, the Board reviews monthly cash disbursements for oversight.

#### 2021-002: Financial Accounting and Reporting

Criteria - The District is responsible for reporting financial data reliably in accordance with accounting principles generally accepted in the United States (GAAP).

Condition - As part of our professional services for the year ended June 30, 2021, we were requested to draft the financial statements and accompanying notes to the financial statements.

Cause - The District does not expect, nor does it require, its financial staff to have the ability to prepare GAAP financial statements.

Effect - As a result of not having an individual trained in the preparation of GAAP basis financial statements, the completeness of the financial statement disclosures and the accuracy of the financial statement presentation is negatively impacted as outside auditors do not have the same comprehensive understanding of the District as its own management.

Recommendation - We recommend that management and those charged with governance continue to evaluate whether to accept the degree of risk associated with this condition because of cost or other considerations.

Management's Response - The District does not have the resources and staff to prepare the financial statements and notes but will continue to oversee the auditor's services and review and approve the financial statements and notes.

## Schedule of Findings and Questioned Costs (Continued)

Year Ended June 30, 2021

|  | Section III - State Financia | Assistance Findings an | d Questioned Costs |
|--|------------------------------|------------------------|--------------------|
|--|------------------------------|------------------------|--------------------|

| N | n | n | ρ |  |
|---|---|---|---|--|

#### Section IV - Other Issues

Does the auditor's report or the notes to the financial statements include disclosure with regard to substantial doubt as to the auditee's ability to continue as a going concern?

No

Does the audit report show audit issues (i.e., material noncompliance, nonmaterial noncompliance, questioned costs, material weakness, significant deficiency, management letter comment, excess revenue, or excess reserve) related to grants/contracts with funding agencies that require audits to be in accordance with the *State of Wisconsin Single Audit Guidelines*:

| Department of Public Instruction    | No |
|-------------------------------------|----|
| Department of Justice               | No |
| Department of Natural Resources     | No |
| Department of Health Services       | No |
| Department of Workforce Development | No |
| Department of Revenue               | No |

Was a Management Letter or other document conveying audit comments issued as a result of this audit?

Yes

oli Ganschau

Name of Partner Rob Ganschow

Date December 2, 2021

## **Schedule of Prior Year's Findings and Questioned Costs**

Year Ended June 30, 2021

## **Financial Statement Findings**

2020-001: Segregation of Duties - See finding 2021-001.

2020-002: Financial Statement Preparation - See finding 2021-002.



#### Corrective Action Plan for the year ended June 30, 2021

#### Finding 2021-001 - Segregation of Duties

Corrective Action Plan:

The District has evaluated the cost/benefit of hiring additional support staff to achieve proper separation of duties and at this point it is not possible due to budget constraints.

Person(s) Responsible: District Management and Board of Education

Timing for Implementation: There is no anticipated completion date for this item.

#### Finding 2021-002 - Financial Accounting and Reporting

Corrective Action Plan:

The District has evaluated the cost/benefit of outsourcing the task of preparing the financial statements to an external accountant. it would be cost prohibitive to hire additional staff or outsource the task to an outside accountant. However, management of the District has obtained the necessary skills, knowledge, and

experience to accept responsibility for the preparation of the District's financial statements.

Person(s) Responsible: District Management and Board of Education

Timing for Implementation: There is no anticipated completion date for this item.

800 Beech Street Manawa, WI 54949

Phone: (920) 596-2525 Fax: (920) 596-5308 Little Wolf High School Manawa Middle School

> 515 E. Fourth St Manawa, WI 54949 Phone: (920) 596-2524 Fax: (920) 596-2655

**Manawa Elementary** 

800 Beech Street Manawa, WI 54949

Phone: (920) 596-2238 Fax: (920) 596-5339 ManawaSchools.org



/ ManawaSchools



/ ManawaSchools



Students Choosing to Excel, Realizing Their Strengths

To: Board of Education From: Carmen O'Brien cc: Dr. Melanie Oppor

**Date:** 1/3/2022

**Re:** 2022-23 Budget Forecast

The biggest factor in the 2022-23 forecast is the declining enrollment for the SDM. In 2021-22, the district saw a decrease of 24 FTE. This resulted in the district receiving \$240,000 for the declining enrollment exemption and \$240,000 for the hold harmless exemption. These are one-time funds to help ease the financial repercussions of an extreme decrease in enrollment.

In 2022-23, the forecast predicts a reduction of 13 FTEs. This will generate \$130,000 for the declining enrollment exemption and \$0 for the hold harmless exemption. The net decrease from 2021-22 is \$350,000. This number is only an estimate.

Due to the availability of COVID relief funds (ESSER II & ESSER III) and a healthy fund balance, the SDM can go into the 2022-23 school year without making any drastic cuts to staff or other spending. This action only "kicks the can down the road," though. As these funds expire, cuts will need to be made. The administrative team prefers, if possible, to make cuts through attrition. If one employee decides to leave, the decision to replace is heavily considered.

The Staff and Program Change recommendations will be presented to this committee and the full BOE in the coming months.

#### **School District of Manawa**

800 Beech Street Manawa, WI 54949

Phone: (920) 596-2525 Fax: (920) 596-5308

#### Little Wolf High School Manawa Middle School

515 E. Fourth St Manawa, WI 54949 Phone: (920) 596-2524 Fax: (920) 596-2655

## **Manawa Elementary**

800 Beech Street Manawa, WI 54949

Phone: (920) 596-2238 Fax: (920) 596-5339

#### ManawaSchools.org



/ ManawaSchools



/ ManawaSchools